2019 STATE EQUALITY INDEX

A Review of State Legislation Affecting the Lesbian, Gay, Bisexual, Transgender and Queer Community and a Look Ahead in 2020









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If you would like to request use of state maps or scorecards, please contact us at **SEI@HRC.ORG**. When referencing this document, we recommend the following citation:

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 PRESIDENT OF THE HUMAN RIGHTS CAMPAIGN FOUNDATION
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 EXECUTIVE DIRECTOR OF THE EQUALITY FEDERATION INSTITUTE

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DEAR FRIENDS

As lesbian, gay, bisexual, transgender and gueer (LGBTQ) people continue to face an onslaught of attacks from the federal administration in Washington, states have been instrumental in advancing equality through pro-LGBTQ legislation, policies and proposals.

In 2019, in New York, Massachusetts, Colorado and Maine, bipartisan majorities took action to protect LGBTQ youth from the debunked practice of so-called "conversion therapy". In 2020, more states are expected to follow in outlawing this dangerous form of child abuse.

New York, Hawaii, Maine, Nevada and Connecticut also banned the pernicious and dangerous panic defense. And in a victory ten years in the making, New York also passed the Gender Expression Non-Discrimination Act, explicitly protecting transgender people under the state's human rights law.

In total, 394 pro-equality bills were introduced in states across the country in 2019, and 82 ultimately became law.

Despite this progress, anti-equality forces continued to push legislation targeting the LGBTO community, with 19 anti-LGBTQ bills filed in Texas alone. Heartbreakingly, many of these bills targeted transgender youth. Thanks to public outcry, strategic advocacy, and civic, business, and community leadership, only a handful of these bills became law. One of the worst to be enacted was in Iowa, where anti-equality politicians removed transgender healthcare benefits from the state's medical plan.

The staunch support of the American business community was particularly invaluable this year in helping LGBTQ Americans achieve and defend our progress. Along with the Municipal Equality Index (MEI), the State Equality Index (SEI) remains a critical tool for policy makers and elected officials looking to drive economic development and for businesses looking for welcoming places to invest and grow.

As this report makes clear, the progress we have seen over the past year has been crucial, but we know there is much more work to be done to protect and empower LGBTQ people in this country -- especially our nation's most marginalized.

The past year's successes and the vital work ahead would not be possible without our partners at the Equality Federation Institute and the statewide LGBTQ organizations and leaders who work to ensure that every person can build a bright future for themselves and their families in the places they call home.

Together, and with your help, we are working toward a country that can someday deliver on its fundamental promise of equality for all.

ALPHONSO DAVID

President Human Rights Campaign Foundation



DFAR **READERS**

The State Equality Index highlights how far we have come in the fight for LGBTQ equality in each state. For years, we've been working with our member organizations to pave the way for nationwide protections by winning state and municipal laws that make discrimination illegal. We're keeping that momentum going.

State equality organizations know that state-based nondiscrimination legislation combined with the Equality Act are the most secure ways to protect LGBTQ people. We have big plans for a future where we can thrive in all the places we call home.

In 2019, we supported our member organizations in introducing more than twice as many "good" bills, which passed at an even higher rate than the "bad" bills introduced. Together we were able to ban conversion therapy in four states, continue to protect marriage equality, develop suicide prevention policies, ensure greater access to healthcare, protect the rights of transgender people, and pass inclusive LGBTQ curriculum laws.

We also saw some heartbreaks in 2019 starting with an onslaught of anti-LGBTQ bills. Opponents of equality attacked transgender kids, delivered major setbacks for reproductive justice, attempted to block healthcare access, attempted to bar LGBTQ families from adopting, and continued to defend so-called "conversion therapy."

We already know that the dignity and safety of transgender kids will be under attack in 2020. Recently, South Carolina introduced a bill to make it illegal for transgender kids to receive identity-affirming care and for doctors to provide that care. The bill goes directly against medical best practices as assigned by the American Academy of Pediatrics. Similar bills have also been announced in Georgia and South Dakota. Risking the lives of millions of young people is wrong and unethical. Equality Federation is working closely with Georgia Equality and Equality South Dakota to protect transgender kids in every city and stop this from becoming a national trend.

We will fight back attempts to chip away at our rights and play offense whenever there's an opportunity to make progress. During the legislative session our policy and communications staff are helping states pass important bills that will positively affect the rights of LGBTQ people. This year, we will work with members on a host of issues, including nondiscrimination legislation in places like Virginia and Ohio.

We are able to do all of this because our state equality organizations, supporters, and activists continue to fight. Together, we are impacting the lives of millions of LGBTQ Americans. We can, and we will win this fight.

In solidarity,

Reberce / years

REBECCA ISAACS

Executive Director Equality Federation Institute



SUMMARY | MAP

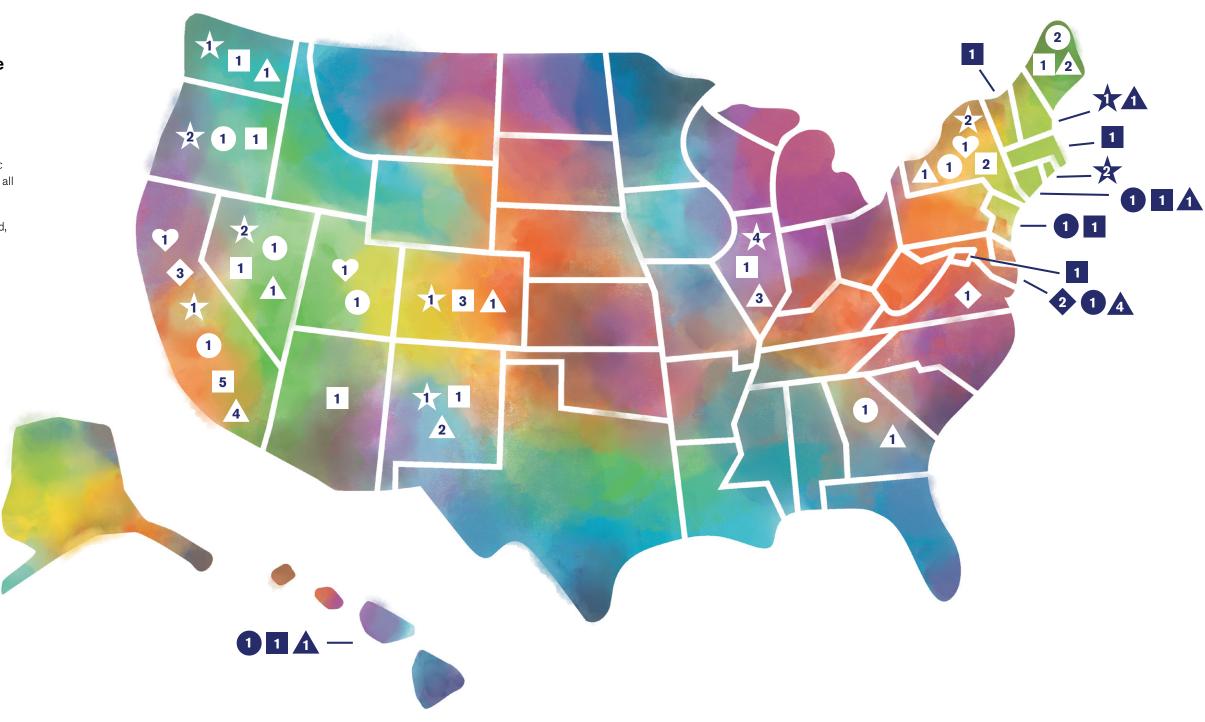
SUMMARY OF STATE DEVELOPMENTS IN 2019

In 2019, the LGBTQ movement saw tremendous momentum on good bills. This map shows the states that passed laws pertaining to LGBTQ equality in their respective SEI categories this year.

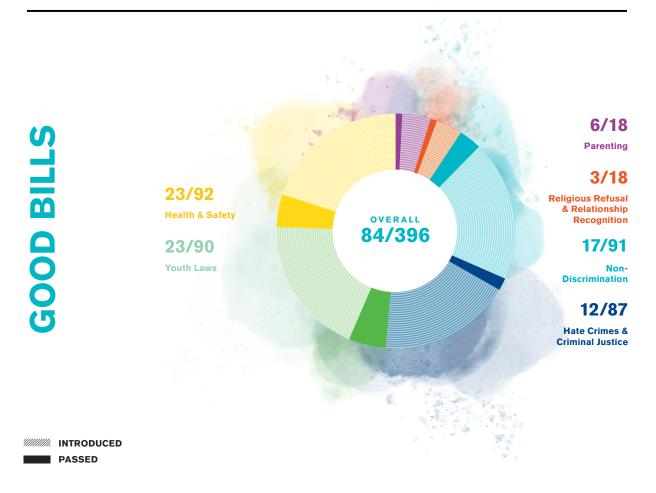
This year's legislative victories set the stage for future advances to further LGBTQ equality. States continued to pass legislation that would protect youth from so-called "conversion therapy", eliminate the LGBTQ panic defense, and expand non-discrimination protections to all LGBTQ people.

For a full review of state legislation that was introduced, considered, passed, or failed in 2019, please see **HRC.ORG/SEI**.

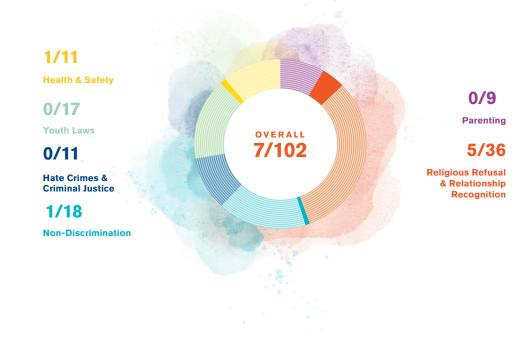
- Religious Refusal & Relationship Recognition
- ◆ Parenting Laws
- **★** Non-Discrimination Laws
- Hate Crimes & Criminal Justice
- Youth Laws
- ▲ Health & Safety



GOOD VS BAD 2019



BAD BILLS



KEY STATE LAW AND POLICY DEVELOPMENTS IN 2019

PARENTING

Several states were successful in updating parenting laws to be more inclusive of same-sex couples. Both Maryland and Virginia passed laws clarifying assistive reproduction law in a way that affords LGBTQ couples the same rights as heterosexual couples under existing parentage statutes.

Additionally, both the Tennessee and Kentucky state legislatures attempted to pass measures allowing

taxpayer-funded child welfare agencies to turn away qualified prospective parents seeking to care for a child in need, including LGBTQ couples, interfaith couples, single parents, married couples in which one prospective parent has previously been divorced, or other parents to whom the agency has a religious objection. Ultimately, these efforts were not successful in 2019.

RELATIONSHIP RECOGNITION/RELIGIOUS REFUSAL

Over the past year, states considered legislation that would expand the scope of religious refusals to allow anti-LGBTQ discrimination by both private and public entities. In particular, Texas and lowa introduced bills that created broad religious carve-outs, including recusal for government officials from the performance of certain marriage ceremonies. Additionally, several of these bills prohibit governments from enforcing nondiscrimination laws and policies if a professional who provides "marriage-related" services refuses service to LGBTQ individuals. These professional categories include those who are employed in

photography, floral arrangements, publishing, and car service rentals. Fortunately, none of these bills successfully progressed through their state legislatures.

However, a handful of bills concerning enforcement of nondiscrimination rules on college campuses passed in Arkansas, lowa, and South Dakota. These bills prohibit state-supported institutions of higher education from requiring student groups to allow all students to join the organization in a nondiscriminatory manner consistent with Supreme Court precedent.

Over the past year, states considered legislation that would expand the scope of religious refusals to allow anti-LGBTQ discrimination by both private and public entities.

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SUMMARY | DEVELOPMENTS

SUMMARY | DEVELOPMENTS

NON-DISCRIMINATION

This year, several states attempted to undermine nondiscrimination measures. Texas, Tennessee, Florida and West Virginia all considered legislation that would prohibit the adoption or enforcement of local measures that create protections for LGBTQ people that don't already exist under state law. In Texas, bills targeting paid family leave, predictive scheduling, and paid time off would have undermined vital non-discrimination protections that Texans have only at the local level. Tennessee continued pushing a bill that would prohibit cities from adopting contractor non-discrimination policies, and Florida contemplated legislation that would have undermined non-discrimination ordinances and local conversion therapy bans.

Additionally, states such as Massachusetts, Missouri, and Tennessee introduced legislation targeting transgender people's access to gender-segregated facilities, such as locker rooms or bathrooms, that conform to their gender identity. Tennessee passed a bill that purportedly expands Tennessee's indecent exposure laws, but although the bill was heavily amended to remove the most harmful anti-transgender language, the bill still could put transgender and non-binary people at increased risk of harassment and entanglement with law enforcement simply for using restrooms and locker rooms consistent with their gender identity.

HATE CRIMES AND CRIMINAL JUSTICE

2019 saw promising developments in state hate crime laws. Five states - Hawaii, Connecticut, Maine, New York, and Nevada - enacted laws banning so-called "LGBTQ panic defenses", legal strategies that blame victims of violent crimes for attacks committed against them because of their sexual orientation or gender identity. In doing so, these states make it easier for LGBTQ victims to receive equal justice in the courtroom.

States also addressed legislation restricting the use of "isolation" or solitary confinement in prisons, with a distinct focus on members of vulnerable populations. Specifically, New Jersey passed a law prohibiting the placement of LGBTQ individuals, among other vulnerable people, in solitary confinement. The law also requires members of vulnerable populations who are currently being held in solitary confinement to be immediately released and moved to more appropriate placements.



In 2019, nearly 30 states considered bills to restrict the practice of so-called "conversion therapy", a dangerous and discredited practice that falsely claims to change a person's sexual orientation or gender identity or expression.

YOUTH

In 2019, nearly 30 states considered bills to restrict the practice of so-called "conversion therapy", a dangerous and discredited practice that falsely claims to change a person's sexual orientation or gender identity or expression. Four states – Colorado, Maine, Massachusetts, and New York – enacted anticonversion therapy protections that prohibit statelicensed healthcare providers from engaging in these harmful practices with youth.

A number of states passed legislation supporting safer and healthier school climates for students that address

mental health and strengthen anti-bullying policies. Other states, like Illinois, Colorado, and New Jersey, passed laws creating more inclusive school curriculums that incorporate the political, economic, and cultural contributions of LGBTQ individuals.

However, several states considered bills that would make schools less accommodating for LGBTQ youth. Mississippi introduced legislation allowing licensed school employees to misgender students. Fortunately, the measure failed to advance.

HEALTH AND SAFETY

This year, a number of states have proposed legislation restricting transgender patients' access to genderaffirming healthcare. One such bill in lowa, allows government entities to refuse to use public funding to cover comprehensive transition related care - including Medicaid funds.

Fortunately, New Mexico, Maine, and Illinois introduced and passed legislation designating all public singleoccupancy restrooms as gender neutral, with several other states introducing similar legislation.

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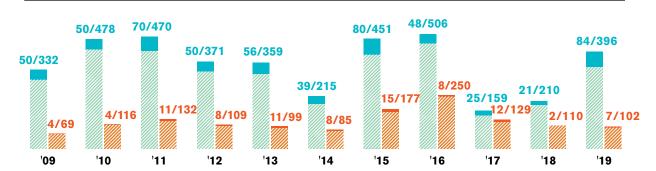
SUMMARY | COMPARATIVE LEGISLATION

SUMMARY | COMPARATIVE LEGISLATION

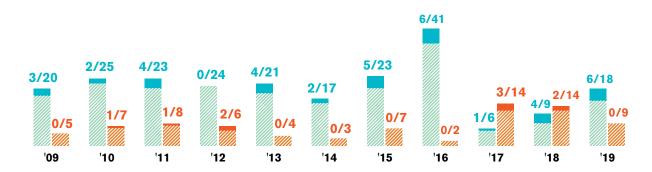
COMPARATIVE LEGISLATION AT A GLANCE



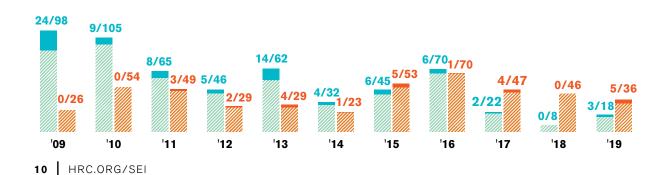
OVERALL



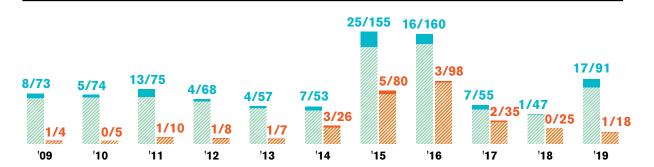
PARENTING LAWS



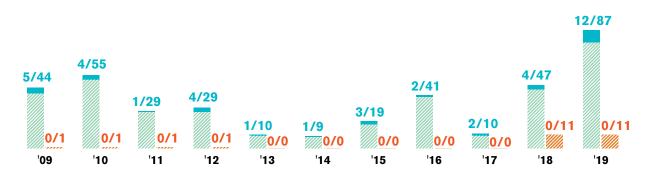
RELIGIOUS REFUSAL & RELATIONSHIP RECOGNITION



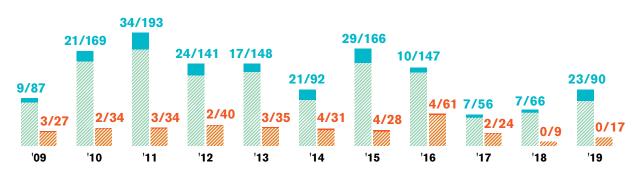
NON-DISCRIMINATION LAWS



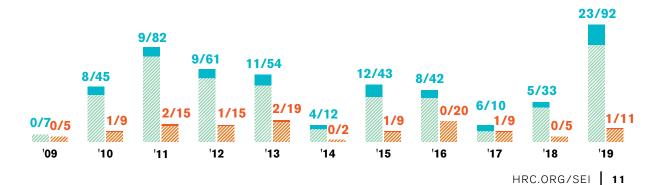
HATE CRIMES & CRIMINAL JUSTICE



YOUTH LAWS



HEALTH & SAFETY



OUTLOOK FOR 2020

While 2019 was one of the best legislative sessions for LGBTQ issues in the states for several years, 2020 promises a bit more of a rollercoaster.

Success on major non-discrimination legislation seems likely, but so does a resurgence of anti-transgender legislation, this time targeting trans student athletes and attempting to deny transgender children best-practice medical care. Anti-LGBTQ legislation began advancing as soon as state legislatures convened, including Tennessee which took up and immediately passed a license to discriminate in child welfare services on its first day back in session.

In just the first few weeks of 2020 there have been encouraging signs about continued momentum forward for non-discrimination laws and pro-equality policies. New Jersey passed a law banning the use of an LGBTQ-panic defense. Utah issued regulations that protect LGBTQ youth from the dangerous, debunked practice of so-called "conversion therapy", making it the 19th state (plus the District of Columbia and Puerto Rico) to prohibit this harmful practice. And Virginia is poised to become the first state in over a decade to add sexual orientation and gender identity to existing non-discrimination law, as well as the first state in 12 years to pass a public accommodations law from scratch.

In addition to those major developments, we anticipate that additional states will add non-discrimination laws in the areas of jury service and credit, require better reporting of hate crimes, require all single-occupancy facilities to be designated as all-gender; to streamline the process for transgender people to update their identity documents to reflect their gender identity, and to advance additional protections for youth from the practice of so-called "conversion therapy".

However, it is clear that opponents of equality have not given up on trying to undermine or prevent protections for LGBTO people, and that in fact they've doubled down in particular on legislation targeting transgender children. Bills preventing transgender student-athletes from participating in athletics consistent with their gender

identity are proliferating, as are bills that would impose criminal penalties on doctors or parents who support a transgender child during their transition. This resurgence is reminiscent of the attacks on transgender children that took the country by storm in 2016 only to fizzle as the anti-transgender animus propelling them became clear.

Tennessee passing the license to discriminate in child welfare services bill on their first day back is consistent with the trend in anti-LGBTQ legislation over the past few years, which has been to push for bills that allow narrower, more targeted types of discrimination —such as licenses to discriminate in the provision of child welfare services. We expect that anti-LGBTQ lawmakers in many states will continue to introduce and advance this type of bill that aims to allow individuals and businesses to discriminate against LGBTQ people based on religious or moral objections in specific sectors, like education, adoption and foster care services. We also anticipate continuing to see preemption bills that attempt to reduce the power of cities and towns to protect their LGBTQ residents and visitors from discrimination, with the potential to eliminate or gut existing local nondiscrimination protections.

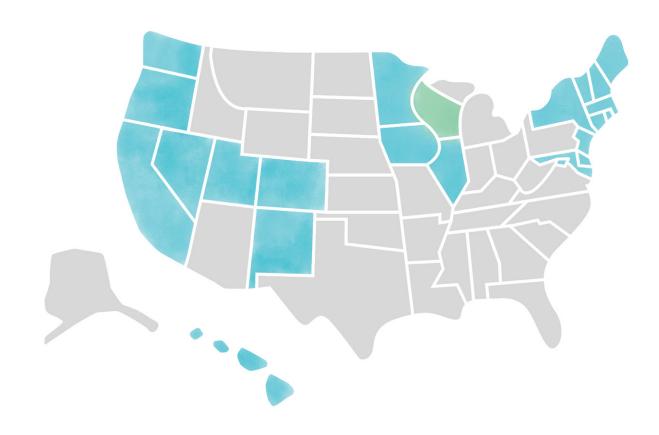
With these bills popping up in state legislatures across the country it is clear that for all of the highs 2020 has in store, there will also be significant challenges and hard fights. Opponents of equality continue to be determined to push back against progress, and proponents of equality are more determined than ever to push forward.

Success on major nondiscrimination legislation seems likely, but so does a resurgence of antitransgender legislation, this time targeting trans student athletes and attempting to deny transgender children best-practice medical care.

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SUMMARY | ISSUE MAPS

NON-DISCRIMINATION IN **EMPLOYMENT**



STATES THAT PROHIBIT EMPLOYMENT DISCRIMINATION BASED ON SEXUAL ORIENTATION AND GENDER IDENTITY

New Mexico

New York

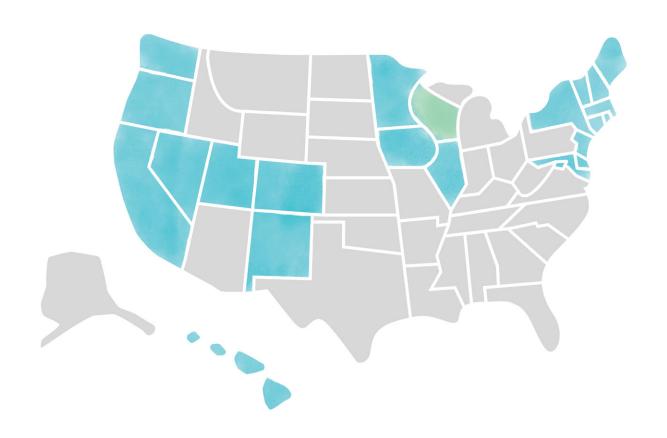
California
Colorado
Connecticut
Delaware
District of
Columbia
Hawaii
Illinois
Iowa

Maine Oregon
Maryland Rhode Island
Massachusetts Utah
Minnesota Vermont
Nevada Washington
New Hampshire
New Jersey

STATES THAT PROHIBIT EMPLOYMENT DISCRIMINATION BASED ON SEXUAL ORIENTATION ONLY

Wisconsin

NON-DISCRIMINATION IN **HOUSING**



STATES THAT PROHIBIT HOUSING DISCRIMINATION BASED ON SEXUAL ORIENTATION AND GENDER IDENTITY

New Jersey

California
Colorado
Connecticut
Delaware
District of
Columbia
Hawaii
Illinois

Iowa New Mexico
Maine New York
Maryland Oregon
Massachusetts Rhode Island
Minnesota Utah
Nevada Vermont
New Hampshire Washington

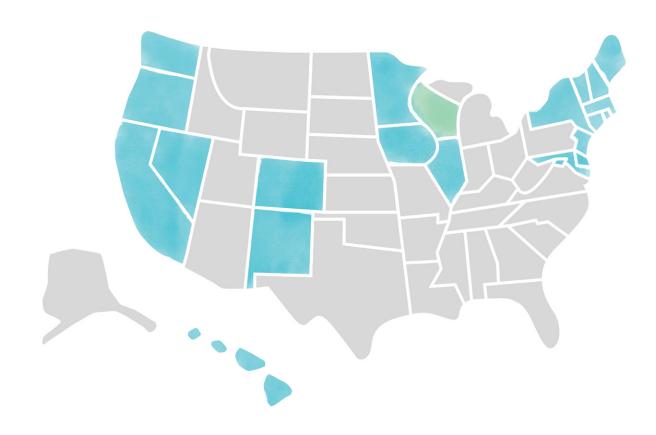
STATES THAT PROHIBIT HOUSING DISCRIMINATION BASED ON SEXUAL ORIENTATION ONLY

Wisconsin

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SUMMARY | ISSUE MAPS

NON-DISCRIMINATION IN PUBLIC ACCOMMODATIONS



STATES THAT PROHIBIT PUBLIC ACCOMMODATIONS DISCRIMINATION BASED ON SEXUAL ORIENTATION AND GENDER IDENTITY

California New Mexico Iowa Colorado Maine New York Connecticut Maryland Oregon Delaware Massachusetts Rhode Island District of Minnesota Vermont Nevada Washington Columbia Hawaii New Hampshire

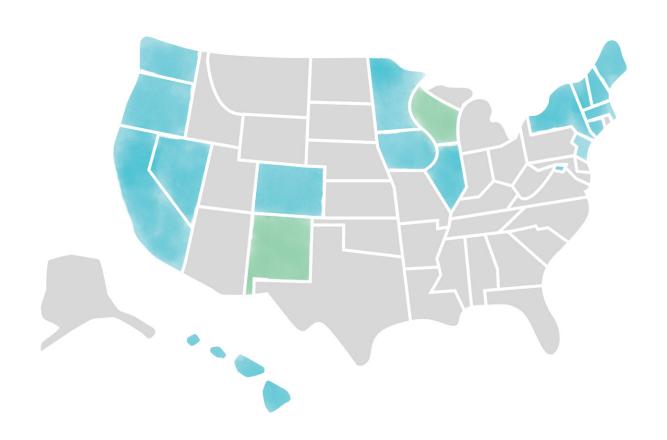
New Jersey

Illinois

STATES THAT PROHIBIT PUBLIC ACCOMMODATIONS DISCRIMINATION BASED ON SEXUAL ORIENTATION ONLY

Wisconsin

NON-DISCRIMINATION IN **EDUCATION**



STATES THAT PROHIBIT NON-DISCRIMINATION IN EDUCATION ON THE BASIS OF SEXUAL ORIENTATION AND GENDER IDENTITY

California New Hampshire Illinois Colorado New Jersey Iowa Connecticut Maine New York District of Massachusetts Oregon Columbia Minnesota Vermont Washington Hawaii Nevada

STATES THAT PROHIBIT NON-DISCRIMINATION IN EDUCATION ON THE BASIS OF SEXUAL ORIENTATION ONLY

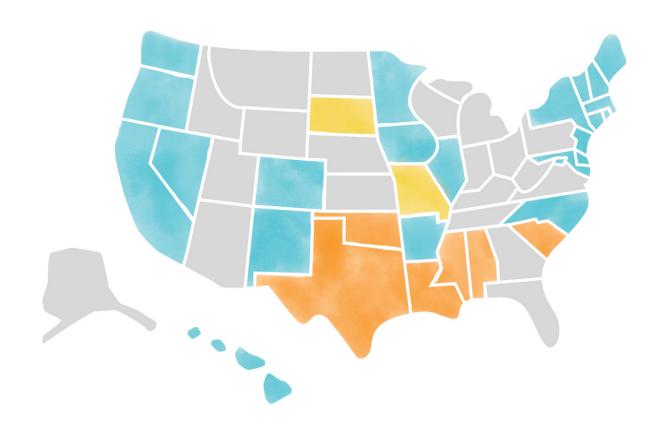
New Mexico

Wisconsin

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SUMMARY | ISSUE MAPS SUMMARY | ISSUE MAPS

ANTI-BULLYING LAWS



STATES WITH ANTI-BULLYING LAWS THAT PROVIDE SPECIFIC PROTECTION BASED **ON SEXUAL ORIENTATION AND GENDER IDENTITY**

Arkansas Illinois New Jersey California Iowa New Mexico Colorado Maine New York North Carolina Connecticut Maryland Oregon Delaware Massachusetts District of Minnesota Rhode Island Columbia Nevada Vermont Hawaii New Hampshire Washington

STATES WITH ANTI-BULLYING LAWS THAT PREVENT SCHOOL DISTRICTS FROM SPECIFICALLY PROTECTING LGBTQ STUDENTS

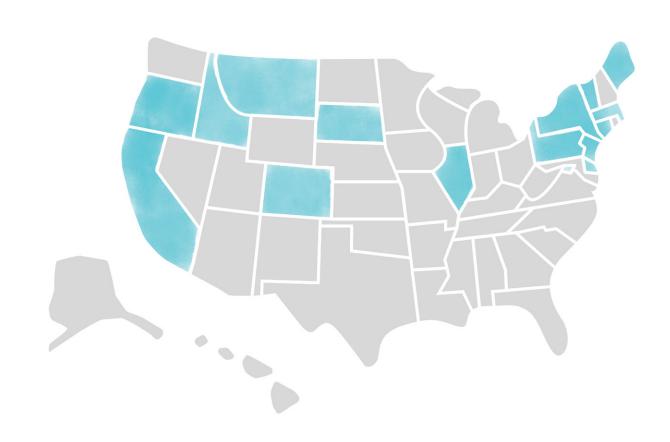
South Dakota Missouri

STATES WITH LAWS THAT RESTRICT THE **INCLUSION OF LGBTQ TOPICS IN SCHOOLS**

Alabama Louisiana Mississippi

Oklahoma South Carolina Texas

SECOND PARENT ADOPTION*



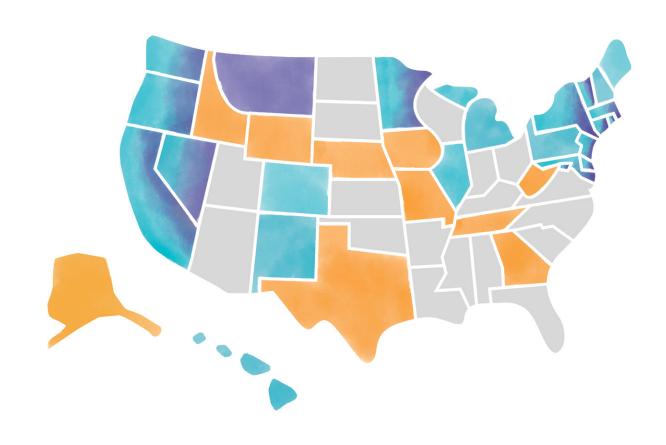
STATES WHERE SECOND-PARENT ADOPTION IS AN OPTION FOR SAME-SEX COUPLES STATEWIDE

California llinois Oregon Colorado Maine Pennsylvania Massachusetts South Dakota Connecticut Delaware Montana Vermont District of New Jersey Columbia New York Idaho

* Please see individual state scorecards for other criteria related to relationship recognition on adoption and non-discrimination provisions.

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TRANSGENDER **HEALTHCARE**



STATES WITH BANS ON INSURANCE EXCLUSIONS FOR TRANSGENDER HEALTHCARE

California New Mexico Maine Colorado Maryland New York Massachusetts Oregon Connecticut Delaware Michigan Pennsylvania District of Minnesota Rhode Island Columbia Nevada Vermont Washington Hawaii New Hampshire New Jersey

STATES WITH TRANSGENDER-INCLUSIVE HEALTH BENEFITS FOR STATE EMPLOYEES

Massachusetts

Oregon

Vermont

Rhode Island

Washington

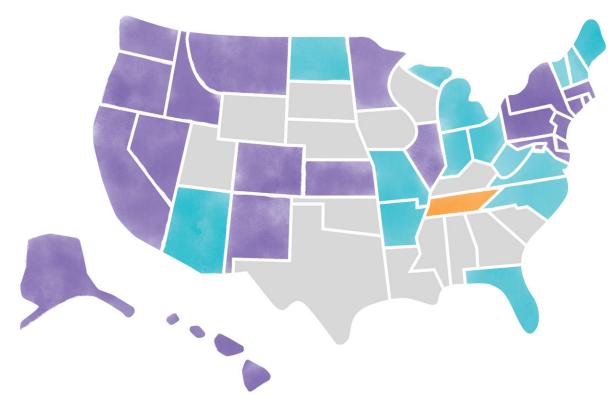
Connecticut Minnesota
Delaware Montana
District of Nevada
Columbia New Jersey
Maryland New York

California

STATES WITH TRANSGENDER COVERAGE EXCLUSIONS IN MEDICAID

Alaska IowaMissouri Texas Georgia Nebraska West Virginia Idaho Tennessee Wyoming

NAME AND GENDER MARKER UPDATES ON IDENTIFICATION DOCUMENTS



STATES WITH LAWS AND POLICIES THAT FACILITATE GENDER MARKER UPDATES ON DRIVER'S LICENSE ONLY

Arizona Michigan Ohio
Arkansas Missouri Vermont
Florida New Hampshire Virginia
Indiana North Carolina West Virginia
Maine North Dakota

STATES WITH LAWS AND POLICIES THAT FACILITATE GENDER MARKER UPDATES ON DRIVER'S LICENSES AND BIRTH CERTIFICATES

Alaska Idaho New Jersey California Illinois New Mexico Colorado Kansas New York Connecticut Maryland Oregon Delaware Massachusetts Pennsylvania District of Minnesota Rhode Island Columbia Montana Washington Nevada Hawaii

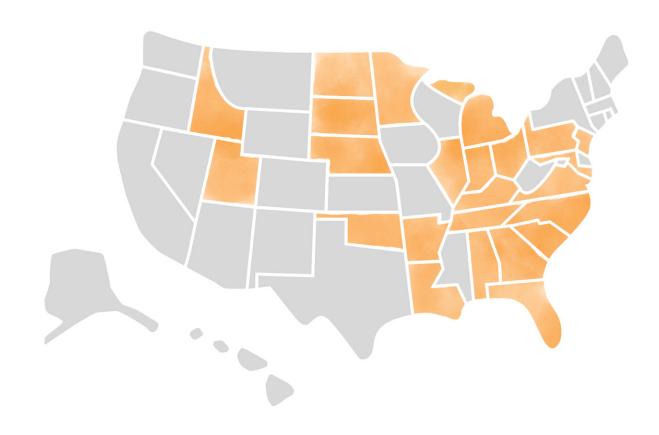
STATES WITH LAWS AND POLICIES THAT PREVENT TRANSGENDER PEOPLE FROM RECEIVING APPROPRIATE IDENTIFICATION

Tennessee

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SUMMARY | ISSUE MAPS

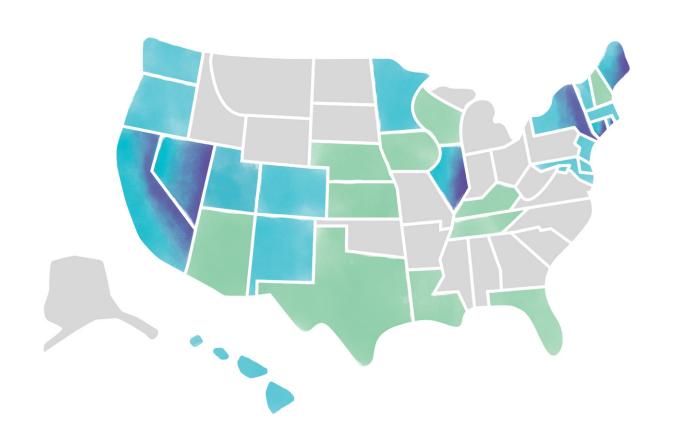
HIV/AIDS CRIMINALIZATION



STATES WITH LAWS THAT CRIMINALIZE BEHAVIORS THAT CARRY A LOW OR NEGLIGIBLE RISK OF HIV TRANSMISSION

Alabama Maryland Ohio Michigan Oklahoma Arkansas Florida Minnesota Pennsylvania Mississippi South Carolina Georgia Idaho Missouri South Dakota Illinois Nebraska Tennessee New Jersey Utah Indiana North Carolina Kentucky Virginia Louisiana North Dakota

HATE CRIMES & CRIMINAL JUSTICE



STATES THAT HAVE A LAW THAT ADDRESSES HATE OR BIAS CRIMES BASED ON SEXUAL ORIENTATION AND GENDER IDENTITY

California Maine New York Colorado Maryland Oregon Connecticut Massachusetts Rhode Island Delaware Minnesota Utah District of Missouri Vermont Columbia Nevada Washington Hawaii New Jersey New Mexico Illinois

STATES THAT HAVE A LAW THAT ADDRESSES HATE OR BIAS CRIMES BASED ON SEXUAL ORIENTATION ONLY

Arizona Kentucky Tennessee
Florida Louisiana Texas
Iowa Nebraska Wisconsin
Kansas New Hampshire

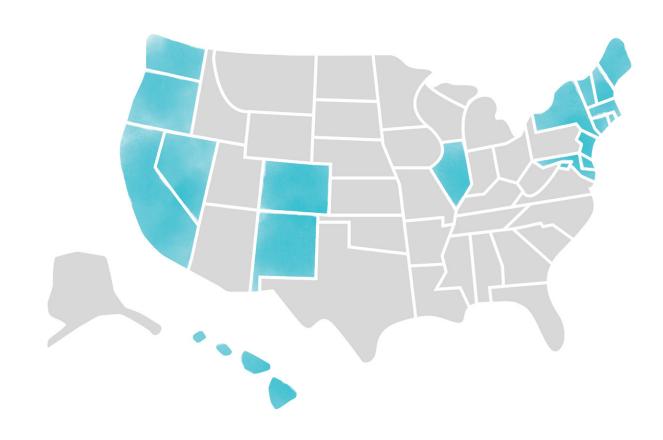
STATES THAT HAVE A LAW THAT ELIMINATES A BIAS RAGE OR PANIC DEFENSE IN CRIMINAL ACTS

California Maine New York
Connecticut Nevada Rhode Island
Illinois

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SUMMARY | ISSUE MAPS SUMMARY | ISSUE MAPS

ANTI-CONVERSION THERAPY



STATES WITH LAWS THAT PROTECT YOUTH FROM CONVERSION THERAPY

California Colorado Connecticut Delaware District of Columbia Hawaii

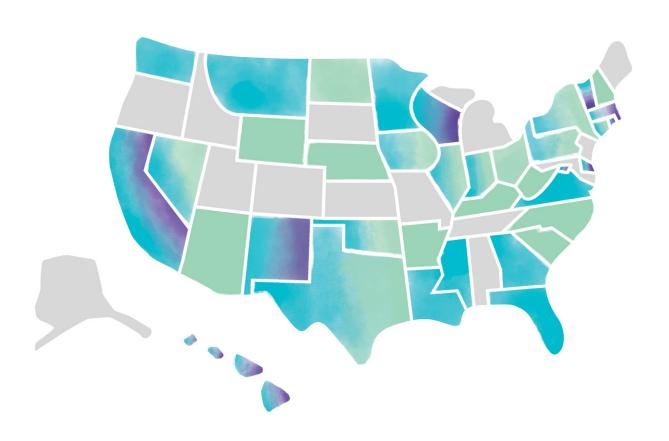
Illinois

Maine Maryland Massachusetts

Nevada New Hampshire New Jersey New Mexico New York

Oregon Rhode Island Vermont Washington

DATA COLLECTION



STATES THAT COLLECT DATA ON THE BEHAVIORAL RISK FACTOR SURVEILLANCE SYSTEM (BRFSS) ON THE BASIS OF SEXUAL **ORIENTATION AND GENDER IDENTITY**

California Ohio lowa Connecticut Louisiana Oklahoma Delaware Massachusetts Pennsylvania Rhode Island District of Minnesota South Carolina Columbia Mississippi Florida Montana Texas Georgia Nevada Vermont Hawaii New Mexico Virginia Illinois New York Washington Indiana North Carolina Wisconsin

STATES THAT COLLECT DATA ON BOTH THE BRFSS AND YRBSS FOR SEXUAL **ORIENTATION AND GENDER IDENTITY**

California Hawaii Vermont Delaware Massachusetts Wisconsin District of New Mexico Rhode Island Columbia

STATES THAT COLLECT DATA ON THE YOUTH RISK BEHAVIOR SURVEILLANCE SYSTEM (YRBSS) ON THE BASIS OF SEXUAL **ORIENTATION ONLY**

Arizona Nebraska Oklahoma Arkansas Nevada New Hampshire Connecticut Illinois New York North Carolina Indiana North Dakota Iowa Kentucky Ohio

Pennsylvania South Carolina Texas West Virginia Wyoming

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STATE CATEGORIES FOR SEI SCORECARDS

In the SEI scorecards, we have grouped states into several broad categories to provide a general idea about the type of advocacy that occurs in each state in addition to identifying statewide laws and policies affecting LGBTQ people in such states. The categories are:



HIGH PRIORITY TO ACHIEVE BASIC EQUALITY

In these states, advocates focus on raising support for basic LGBTQ equality, such as non-discrimination protections in employment, housing and public accommodations. These states are most likely to have religious refusal or other anti-LGBTQ laws. Advocates often further LGBTQ equality by focusing on municipal protections for LGBTQ people or opposing negative legislation that targets the LGBTQ community.



SOLIDIFYING EQUALITY

These states have several basic measures of equality, including non-discrimination protections or antibullying laws. Advocates work to ensure the broad implementation of these laws while advancing laws concerning parenting, youth, health and criminal justice to achieve full equality for the LGBTQ community.



BUILDING EQUALITY

In these states, advocates work to build upon initial advances toward LGBTQ equality, such as the implementation of safer school policies, expanding non-discrimination protections, or protections in healthcare for transgender people. Work in these states varies widely but may focus on opposing negative legislation, passing comprehensive non-discrimination laws, or making it easier for LGBTQ people to create families.



WORKING TOWARD INNOVATIVE EQUALITY

These states have a broad range of protections to ensure equality for LGBTQ people, including comprehensive non-discrimination laws, safer school policies, and healthcare access for transgender people. Advocates focus on the implementation of laws and advance innovative legislation that addresses the needs of vulnerable populations.

ONE COLORADO

It wasn't so long ago that Colorado earned the title of the "Hate State" by passing Amendment 2 that prevented LGBTQ Coloradans from gaining any legal protections at the county, city, or state level. Since the amendment was overturned by the U.S Supreme Court in 1996, our movement has continued to make ground, and we have seen our state become a national leader for LGBTQ rights and protections.

We've elected our nation's first openly gay governor, the second openly transgender state lawmaker nationwide, and boast one of the largest and most diverse LGBTQ legislative caucuses in the nation. In 2019, One Colorado supported the passage of three significant pieces of legislation including Jude's Law to make it easier for transgender and non-binary individuals to update their identity documents, protections for youth from conversion therapy, and the inclusion of LGBTQ history in school curriculum. Yes, we've come a long way, but there are still challenges ahead.

After releasing a statewide LGBTQ health study and embarking on an 18-city tour last year, One Colorado has identified a significant gap between legal and lived equality in the state. Despite the passage of bills that expand rights and protections for LGBTQ Coloradans, in community after community, we heard stories of increased bullying in schools, harassment on the streets, discrimination in the work place, andacts of violence against LGBTQ Coloradans. One Colorado's work in 2020 couldn't be more clear: to close the gap.

In 2020, One Colorado will work hard to add explicit protections for transgender Coloradans under our state's non-discrimination laws, increase affordability and access to HIV prevention drugs, and ban the so-called 'LGBTQ panic defense' in the state of Colorado. We will stay committed to building up communities where LGBTQ people are visible, respected, and treated equally. With all that we do, we will stay mindful of the gap that exists between legal and lived equality, and fight every day to improve the lived experience of LGBTQ Coloradans and their families.

DANIEL RAMOS

Executive Director One Colorado



above: Bill signing with Governor Jared Polis **left:** One Colorado staff



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SCORECARD | CRITERIA SCORECARD | CRITERIA

PARENTING LAWS & POLICIES

Every child deserves a loving home and every family should be able to recognize familial relationships free from discrimination on the basis of sexual orientation or gender identity.

This category evaluates state laws, policies, or court cases that allow for the creation and recognition of family units or that affect the ability of LGBTQ families to adopt and provide legal recognition for their families.

Some states prevent LGBTQ individuals or same-sex couples from serving as adoptive or foster parents, and many public child welfare agencies still discriminate against qualified, licensed LGBTQ foster and adoptive families. When LGBTQ families are denied the ability to foster and adopt children, children are denied the right to safe, happy, and healthy permanent homes.

Note that not all states allow for each of the family creation legal mechanisms detailed in this category. It is also important to note that family law can differ widely between jurisdictions, and items in the category may not reflect variances in family law issues between different counties within a state. Unless there is a specific prohibition on joint or second parent adoptions in a state, it is likely that at least some same-sex couples are able to adopt via these mechanisms through individual judges.

POSITIVE LAWS & POLICIES

SECOND-PARENT ADOPTION

This item indicates state laws or court decisions that allow a second parent of the same sex to petition to adopt their partner's children, regardless of whether they are in a legally recognized relationship.

SURROGACY LAWS

This item indicates state laws that explicitly allow for gestational surrogacy but do not exclude LGBTQ people or privilege married partners. Gestational surrogacy is a surrogacy arrangement where the surrogate has no genetic relation to the child.

FOSTER CARE NON-DISCRIMINATION

This item indicates state laws or administrative policies that prohibit discrimination against LGBTQ people in the placement of foster youth.

FOSTER PARENT TRAINING REQUIRED

This item indicates state laws or agency regulations that require prospective foster parents to receive training regarding LGBTQ youth in areas like cultural competency and legal requirements.

PARENTAL PRESUMPTION FOR SAME-SEX COUPLES

This item indicates that the state, through statewide court rulings, statutes, or agency guidance, presumes that a parental relationship exists for both parents in a same-sex marriage with regard to any children born of that marriage.

CONSENT TO INSEMINATE

This item indicates state laws that specifically allow unmarried same-sex couples to create parentage for both parents for an intended child by formally consenting to insemination of one of the parents.

DE FACTO PARENT RECOGNITION

This item indicates a limited recognition of de facto parents as a basis for visitation or custody, generally through court cases. De facto parents are individuals who serve in the role of a parent, but have no legally recognized tie to the child.

NEGATIVE LAWS & POLICIES

PROHIBITION OF SURROGACY

This item indicates state laws that explicitly prohibit gestational surrogacy contracts. Gestational surrogacy is a surrogacy arrangement where the surrogate has no genetic relation to the child.

LAWS PERMITTING DISCRIMINATION IN FOSTER/ADOPTION PLACEMENT

This item indicates state laws that allow for discrimination in the placement of foster youth with LGBTQ families or adoption by LGBTQ families. This is generally done either by specifically allowing for discrimination against LGBTQ families or by privileging married couples for adoption or foster placement. Other states will introduce a "conscious" exception for foster or adoption placement agencies, allowing them to discriminate on the basis of their religion against LGBTQ families.

RELIGIOUS REFUSAL AND RELATIONSHIP RECOGNITION

All loving and committed couples deserve equal respect and legal recognition. Support for marriage equality for same-sex couples has grown rapidly, and after the Obergefell ruling by the U.S. Supreme Court, every state is obligated to recognize the marriages of same-sex partners.

Following this historic ruling, several states have continuously introduced bills that would limit recognition

of same-sex marriages or allow state officials to refuse to provide licenses or other services for same-sex couples.

NEGATIVE LAWS & POLICIES

STATE RELIGIOUS FREEDOM RESTORATION ACTS

This item indicates state laws that purport to preserve "religious freedom", but which may in fact undermine state non-discrimination protections. Their laws generally fall within one of two categories: the so-called "religious freedom restoration acts", and the laws that specifically allow marriage-service providers to discriminate on the basis of their religion. State laws that explicitly make clear that civil rights protections are not subject to religious refusal will not fall in this category.

RELIGIOUS EXEMPTIONS FOR PROFESSIONAL TRAINING/PRACTICE

This item indicates state laws that specifically prevent public institutions of higher education

or state professional licensing boards from disciplining students or professionals for failing to meet their professional standards of conduct (generally relating to non-discrimination) on the basis of their personal religious beliefs.

FIRST AMENDMENT DEFENSE ACT

This item indicates state laws that purport to protect religious expression but actually grant a right to discriminate. These laws protect people working at a public agency, or a private individual or agency that receives funds, licensing, or other recognition from the state, from losing any of those benefits as a result of discriminatory action that is based on an individual's sexual orientation or gender identity.

PRC.ORG/SEI PRC.ORG/SEI

STATE HIGHLIGHT
SCORECARD | CRITERIA

FREEDOM OKLAHOMA

The Oklahoma legislative session is known in LGBTQ communities as a time to brace ourselves for a long, chaotic, and unpredictable fight.

The session ought to be a time for our representatives to expand rights for LGBTO Oklahomans. Instead, it's usually a battle to hold the line. This is how it's been in Oklahoma for as long as I can remember.

Oklahoma is considered to be one of the harshest environments for LGBTQ people to live. While many LGBTQ people love our home, we also know the political reality is that proactive legislation that could move us toward full legal rights and lived equality is not a priority for many legislators. In fact, too many lawmakers remain outright antagonistic.

At Freedom Oklahoma, we have long functioned as a stop gap by working diligently, both publicly and behind the scenes, to ensure that the usual barrage of anti-LGBTQ bills do not advance. Historically, a successful session has meant that Oklahoma's LGBTQ communities are as safe at the end of the legislative session as they were at the beginning.

We've accomplished a lot on defense. With the support of a strong community, nationwide partners and legislators from both parties who champion our cause, we've stopped dozens of harmful bills from becoming law. We're proud of each of our victories, but we know holding the line is simply not enough. And that's why we are building toward something more. Indeed, in 2019, something remarkable happened. Our years of efforts paid off when no single bill designed to roll back LGBTQ rights was filed.

Rest assured we are prepared for this respite to be temporary. We stand ready to fight back against efforts to harm our communities whenever they occur. However, the 2019 session demonstrated that our hard won victories have a long reach. We've got a long way to go, and we'll keep fighting, but our progress is undeniable and momentum is on our side.

ALLIE SHINN

Executive Director Freedom Oklahoma



★ NON-DISCRIMINATION LAWS & POLICIES

It should not be legal to deny someone the right to work, rent a home, receive an education, or be served in a place of public accommodation because of their sexual orientation or gender identity.

Recognizing that LGBTQ people should be free of discrimination in all areas of life, this publication takes a comprehensive view of non-discrimination laws & policies, looking at areas where not every state provides protections. This category evaluates whether discrimination on the basis of sexual orientation and gender identity is explicitly prohibited through statewide laws or policies in a host of areas, including employment, housing, education, and public

accommodations. some states, the protections outlined in a specific area do not exist for any characteristic—including race, sex, or disability.

For each item in this category, it is noted whether the law or policy provides non-discrimination protection on the basis of sexual orientation, gender identity, or both.

POSITIVE LAWS & POLICIES

EMPLOYMENT

This item indicates state laws that prohibit discrimination in private employment on the basis of sexual orientation or gender identity, among other categories.

HOUSING

This item indicates state laws that prohibit discrimination in rental or purchase of housing on the basis of sexual orientation or gender identity.

PUBLIC ACCOMMODATIONS

This item indicates state laws that prohibit discrimination in public accommodations on the basis of sexual orientation or gender identity.

Public accommodations are generally defined as entities, both public and private, that are used by the public. Examples may include retail stores, rental establishments, and service establishments, as well as educational institutions or recreation facilities. The types of entities that fall into this category vary widely and are based on state law.

EDUCATION

This item indicates state laws that prohibit discrimination against students in public education on the basis of sexual orientation or gender identity.

ADOPTION

This item indicates state laws or administrative policies that protect youth involved in the adoption system from discrimination on the basis of sexual orientation or gender identity.

FOSTER CARE

This item indicates state laws or administrative policies that protect youth involved in the foster care system from discrimination on the basis of sexual orientation or gender identity.

INSURANCE

This item indicates state laws or administrative policies that prohibit discrimination in at least some forms of insurance on the basis of sexual orientation or gender identity.

CREDIT

This item indicates state laws or administrative policies that prohibit discrimination in the granting of credit, establishment of loans, or other elements of banking on the basis of sexual orientation or gender identity.

JURY SELECTION

This item indicates state laws, administrative policies, or court decisions that prohibit discrimination in jury selection on the basis of sexual orientation or gender identity.

COLLEGES AND UNIVERSITIES

This item indicates state laws or state university system policies that prohibit discrimination in admission and access to campus services and facilities on the basis of sexual orientation or gender identity.

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SCORECARD | CRITERIA

★ NON-DISCRIMINATION LAWS & POLICIES

POSITIVE LAWS & POLICIES

NON-DISCRIMINATION POLICY FOR STATE EMPLOYEES

This item indicates state laws or administrative policies that prohibit discrimination against state employees on the basis of sexual orientation or gender identity.

NEGATIVE LAWS & POLICIES

RESTRICTIONS ON MUNICIPAL PROTECTIONS

This item indicates state laws that prevent municipalities in a state from passing non-discrimination ordinances that would protect categories broader than those protected by state law, generally leaving out sexual orientation and gender identity.

This is different from states that have adopted "Dillon's Rule", which also limits municipal power but does so without a discriminatory intent.

BROAD RELIGIOUS EXEMPTIONS IN STATE NON-DISCRIMINATION LAWS THAT SINGLE OUT SEXUAL ORIENTATION AND/OR GENDER IDENTITY

This criterion indicates state non-discrimination laws that have religious exemptions singling out sexual orientation and/or gender identity from other protected classes.



Recognizing that LGBTQ people should be free of discrimination in all areas of life, this publication takes a comprehensive view of non-discrimination laws & policies, looking at areas where not every state provides protections.

EQUALITY TEXAS & TRANSGENDER EDUCATION NETWORK OF TEXAS (TENT)

For 30 years, Equality Texas, the state's largest LGBTQ rights organization, has been fighting on the frontlines at the Texas Capitol. We're proud of how far we've come—and as committed as ever to achieving full legal and lived equality for all Texans.

During the 2019 legislative session, we were pleased to partner with the Transgender Education Network of Texas (TENT) and other allies to ensure the failure of 20+ anti-LGBTQ bills.

The Transgender Education Network of Texas is the largest statewide, trans led, trans focused organization in the state of Texas. For the past 10 years TENT has been dedicating its efforts to stopping discrimination and furthering gender diverse equality through social, legislative, and corporate education across Texas. Together, Equality Texas, TENT and other community partners have been shoulder to shoulder in defeating bills that would harm the trans community. While we've defeated bills together, both of our organizations cannot wait for the day we can pass LGBTQ comprehensive bills together, and we believe those days are near.

For the first time in Texas history, a new LGBTQ Caucus with five openly LGBTQ women in the Texas House became a gamechanger in the fight for full equality.

With new-found firepower, we made progress on pro-active bills that will protect LGBTQ Texans including a ban on conversion therapy, as well as having name and gender marker changes be more accessible for Texans. Both of which received hearings for the first time.

But, the big news from Texas, is that the political map is changing. Candidates up and down the ballot who ran on pro-equality messages had unprecedented success in 2018. If this success continues in the 2020 elections, we could have a pro-equality majority in the Texas House

of Representatives which will be significant in pushing our agenda forward and passing a comprehensive nondiscrimination bill in 2021. This bill would extend nondiscrimination protections for LGBTQ people in employment, housing, and public accommodations.

We believe these changes are evidence of growing political strength and support from the Texans who believe in LGBTQ Equality.

We're ready to go on offense and push for a pro-equality agenda in the 2021 Texas legislative session. It's long past time to change the law and protect all Texans.

RICARDO MARTINEZ

Chief Executive Officer Equality Texas

EMMETT SCHELLING

Executive Director
Transgender Education
Network of Texas (TENT)





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STATE HIGHLIGHT

SCORECARD | CRITERIA

EQUALITY MAINE

Leadership matters.

In the summer of 2018, we sent our bill to protect LGBTQ+ youth from the dangerous and discredited practice of conversion therapy to the desk of then-Governor Paul LePage. At that point, sixteen other governors - Democrats and Republicans- had signed such bills in their own states. But LePage chose petty politics over protecting kids, becoming the first governor anywhere in the country to veto protections from conversion therapy and leaving Maine's children vulnerable to serious harm from attempts to "fix" something that was never broken. A few days later, anti-equality legislators joined in this reprehensible action by sustaining his veto.

That fall, we were proud to endorse pro-equality candidates of all parties up and down the ticket, and when the results came in on election night they won BIG! Twenty-two of our endorsed candidates for state Senate won, as did 80 of our endorsed candidates for state House. And, history was made as pro-equality candidate Janet Mills was elected Maine's first female Governor.

In 2019 we knew we had to seize the moment, and we wasted no time. Working with Governor Mills, Senate President Troy Jackson, and Speaker of the House Sara Gideon, we were successful in amending the very first bill of the new session, LD 1, to prohibit discrimination in health insurance based on sexual orientation and gender identity and to specifically prohibit exclusions for trans care in health plans sold in Maine. We followed that with successful passage of bills to prohibit LGBTQ profiling, prohibit the LGBTQ "panic" defense, and designate all single-occupancy restrooms as all-gender. Finally, we passed our

anti-conversion therapy billagain, and this time our governor signed it!

In addition to our legislative successes we were able to work with our new pro-equality administration to ensure that MaineCare, our state's version of Medicaid, is trans-inclusive. And we eliminated the burdensome requirement that healthcare providers verify a person's gender in order to change gender markers on driver's licenses and state IDs.

As we look ahead to 2020, we will be working on simplifying the process for changing gender markers on birth certificates, expanding access and insurance coverage for PrEP, and so much more. We know the difference that pro-equality leadership makes, and we'll be doing our part to ensure that our community gets the kind of leadership we deserve in Washington, too.

MATT MOONEN

Executive Director Equality Maine



• HATE CRIMES & CRIMINAL JUSTICE LAWS

No one should be at risk of violence, targeted by criminal laws, or profiled by law enforcement because of their sexual orientation, gender identity, or HIV status.

This category evaluates state criminal laws to determine whether they equally protect residents on the basis of sexual orientation and gender identity, include LGBTQ people in hate crimes laws, eliminate unjust defenses to violent crimes committed against LGBTQ people, and proscribe police profiling of LGBTQ individuals.

This category also notes the presence of negative laws that harm public health efforts, like those that criminalize people living with HIV, as well as unconstitutional statutes like anti-sodomy laws that perpetuate stigma against LGBTQ people by their continued existence.

POSITIVE LAWS & POLICIES

ENUMERATED HATE CRIMES LAWS

This item indicates state laws that specifically include sexual orientation or gender identity in hate crimes protections.

MANDATORY REPORTING OF HATE CRIMES STATISTICS

This item indicates state laws that require the collection of data regarding incidents of hate crimes based on sexual orientation or gender identity and reporting that data to the federal government.

ELIMINATION OF BIAS RAGE OR PANIC DEFENSE FOR CRIMINAL ACTS

This item indicates a state law that prohibits the use of an affirmative defense that may be used to excuse or classify a criminal charge as a lesser charge because the revelation of the victim's sexual orientation or gender identity caused the defendant to lose control and turn violent.

PROHIBITING PROFILING BASED ON ACTUAL OR PERCEIVED LGBTQ STATUS BY LAW ENFORCEMENT

This section denotes a state statute that prohibits law enforcement from targeting a person based on their actual or perceived sexual orientation or gender identity without trustworthy information relevant to linking that person to a crime.

NEGATIVE LAWS & POLICIES

SODOMY LAWS

This item indicates state laws that purport to criminalize sodomy, regardless of whether they are enforced. Note that these laws are not enforceable due to the Supreme Court's Lawrence v. Texas decision, but they still need to be officially repealed by the state legislature.

HIV CRIMINALIZATION LAWS

This item indicates state laws that criminalize behaviors of HIV+ people that carry a low or negligible risk of HIV transmission. States that criminalize behaviors that carry a higher risk of youth-retransmission will not be noted by this measure.

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SCORECARD | CRITERIA SCORECARDS | CRITERIA



All youth should be able to participate in schools and communities that are safe and welcoming, regardless of their sexual orientation or gender identity.

This category evaluates a range of measures concerning the safety and well-being of LGBTQ youth, including safe school laws, laws to protect youth from dangerous and discredited conversion therapy, and laws to address youth homelessness. Recognizing that schools play an especially important role in the growth and development of young people, we looked at a number of measures relating to bullying prevention and school safety.

Several items in this category, particularly with regard to protecting youth from conversion therapy and addressing youth homelessness, are rapidly evolving areas of the law. While currently only a few states provide these protections, additional states will likely address these policy issues in future years.

POSITIVE LAWS & POLICIES

ANTI-BULLYING LAWS

These items indicate state laws that protect youth from bullying and harassment, generally by requiring individual school districts to have anti-bullying policies in place. Credit was given for laws that are enumerated, meaning they specifically list characteristics that are frequently the target of bullying and harassment, while providing anti-bullying protection for all students.

Enumeration is especially important to protect LGBTQ students, as research has demonstrated that non-enumerated policies are no more effective to protect vulnerable students than having no policy in place. State laws are only indicated by this item if they provide protection based on both sexual orientation and gender identity.

The second item indicates states with model policies and guidance documents, generally created by the state Department of Education, that enumerate sexual orientation and gender identity.

The "Alternative Discipline" item indicates state laws that specifically include language that supports alternative forms of discipline that focus on education, remediation, prevention, and providing support for the target of bullying, rather than exclusionary discipline, criminalization, or "zero tolerance" policies for bullying and harassment.

Finally, the "Cyberbullying" item indicates that the state's anti-bullying law covers incidents of bullying and harassment that occur electronically, through the internet or another medium. States and individual school districts vary widely on the degree to which anti-cyberbullying enforcement extends beyond the walls of the school. This category does not assess these distinctions, simply whether the law addresses bullying and harassment through electronic means.

SCHOOL SUICIDE PREVENTION POLICIES

This item indicates state laws that require public school districts to have policies that focus on suicide prevention and intervention.

TRANSGENDER INCLUSION IN SPORTS

This item indicates either legislation, regulations from the state Department of Education, or authoritative guidance from the state organization that regulates intramural secondary school sports allowing transgender students reasonable opportunity and access to participate in school sports.

PROTECTION FROM CONVERSION THERAPY

This item indicates laws designed to protect LGBTQ youth from conversion therapy through licensing restrictions that prevent licensed mental health service professionals from conducting conversion therapy on youth under age 18.

POSITIVE LAWS & POLICIES

LAWS TO ADDRESS LGBTQ YOUTH HOMELESSNESS

This item indicates state laws that specifically address homelessness among LGBTQ youth. For example, requiring homeless youth service providers to have non-discrimination policies in place, adequate cultural competency training, enhanced data collection to better understand disparities among this vulnerable population, and ensure homeless transgender youth are able to receive appropriate services based on their gender identity and expression.

LGBTQ-INCLUSIVE SEX EDUCATION LAWS

This item indicates state law or regulatory guidance that requires any sexual health education provided to students be specifically inclusive of LGBTQ youth.

LGBTQ-INCLUSIVE JUVENILE JUSTICE POLICIES

This item indicates state laws, regulations, or policies designed to protect LGBTQ youth in juvenile justice settings from discrimination on the basis of sexual orientation and gender identity.

NEGATIVE LAWS & POLICIES

INEQUALITY IN AGE OF CONSENT FOR SAME-SEX COUPLES

This item indicates state laws that create different standards for the age of consent in same-sex and different-sex couples. Many states have a so-called "Romeo and Juliet" exception to age of consent laws, which prevents violation of these laws as long as the couple is within a particular age range; however, for some states this exception only applies to different-sex couples.

SCHOOL LAWS THAT CRIMINALIZE YOUTH

This item refers to anti-bullying laws that have either the mandatory, one-size-fits-all discipline or zero-tolerance policies, or the laws that specifically criminalize either bullying or cyberbullying. The item does not apply to general laws that extend anti-harassment protections to an electronic medium unless they refer specifically to schools, bullying, or cyberbullying.

ANTI-BULLYING LAWS THAT PROHIBIT ENUMERATION

This item indicates state anti-bullying laws that specifically prohibit school districts from listing characteristics that are frequently the target of bullying and harassment. This undermines the protection of the law for vulnerable populations such as LGBTQ youth.

LAWS THAT RESTRICT INCLUSION OF LGBTQ TOPICS IN SCHOOLS

This item indicates state laws that prohibit educators from discussing LGBTQ topics in schools or that require that any discussion of LGBTQ topics in schools be presented in a negative way. While these laws generally pertain only to sexual health education, they are frequently interpreted in a broader way by school districts. In some states these laws are not operative, but because of the negative impact they can have on LGBTQ youth, even if they are not officially enforced, they are still noted as present.

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SCORECARD | CRITERIA SCORECARD | CRITERIA



Everyone should be able to access appropriate healthcare that is culturally competent and affirming, regardless of their sexual orientation or gender identity. Moreover, everyone should be able to access identity documents that reflect the way in which they live their lives.

This category evaluates a range of measures relating to the health and safety of LGBTQ people, including access to healthcare, the ability to obtain appropriate identity documents, and the collection of health survey data of LGBTQ people. Data collection pertaining to LGBTQ populations is especially important because, over time, it will allow us to assess and address health disparities among LGBTO communities.

With the rapidly evolving nature of healthcare and consistent push for reforms from elected officials, it is likely that measures relating to non-discrimination in healthcare and prohibitions on transgender healthcare exclusion will continue to grow.

POSITIVE LAWS & POLICIES

LGBTQ NON-DISCRIMINATION PROTECTIONS IN AFFORDABLE CARE ACT (ACA) **EXCHANGES**

This item indicates state laws or administrative policies that specifically prohibit discrimination on the basis of sexual orientation or gender identity by insurance providers and health care providers through state implementation of the ACA. While the ACA and federal regulations make clear that health care and insurance providers must not discriminate, enforcement is administered by the states, and so it is important that state laws and policies establish exchanges that reflect federal non-discrimination mandates.

States that do not operate their own exchanges (and therefore have no relevant laws or policies) cannot receive credit for this item.

BAN ON INSURANCE EXCLUSIONS FOR TRANS HEALTHCARE

This item indicates state laws or administrative policies that prohibit private health insurance providers from issuing policies with explicit bans on transgender or transition-related health care.

TRANSGENDER HEALTHCARE INCLUSION IN STATE MEDICAID

This item indicates state laws or agency rules that specifically allow for transition-related coverage for transgender people through state Medicaid.

TRANSGENDER-INCLUSIVE HEALTH **BENEFITS FOR STATE EMPLOYEES**

This item indicates state laws, administrative policies, or court decisions that provide transgender state employees access to transgender and transition-related health care through their employment health benefits.

NAME AND GENDER MARKER UPDATES ON **IDENTIFICATION DOCUMENTS**

These items indicate state laws or administrative policies that allow transgender people to update their gender markers on their driver's licenses or birth certificates with a minimum of difficulty. Generally, this means that these laws or policies will create a clear process and not have specific surgery requirements in order to update one's gender marker.

While there are sometimes court decisions that allow transgender people to amend their identity documents even in states without explicit rules, these items will consider only statewide laws or policies.

POSITIVE LAWS & POLICIES

HEALTH DATA COLLECTION

This item indicates the presence of sexual orientation or gender identity-related survey questions on national health data collections that are administered by the state. The Centers for Disease Control and Prevention (CDC) conducts two federal health data surveys in the majority of states: the Behavioral Risk Factor Surveillance System (BRFSS) among adults and the Youth Risk Behavior Surveillance System (YRBSS) among secondary-school aged youth. Only LGBTQ-related optional questions adopted by the CDC are counted for this measure.

While there are many other forms of both state and federal data collection, this measure looks at only these two specific surveys, as they are prominent health surveys

FACILITIES

This item indicates state laws or agency guidance requiring single occupancy facilities (that is restrooms

NEGATIVE LAWS & POLICIES

LAWS PROHIBITING TRANSGENDER PEOPLE FROM RECEIVING APPROPRIATE **IDENTIFICATION**

This item indicates states laws, administrative policies, or court decisions preventing transgender people from amending the gender markers on their driver's licenses or birth certificates under any circumstances.

TRANSGENDER EXCEPTIONS IN STATE **MEDICAID COVERAGE**

This item indicates state laws or administrative policies that explicitly prohibit Medicaid coverage for transitionrelated care for transgender people.

and they include optional questions pertaining to LGBTQ populations. Note that not every state administers the YRBSS, and states that do not are indicated with an "N/A." **ALL-GENDER SINGLE-OCCUPANCY**

or changing rooms meant to accommodate only one person at a time) to be designated as all-gender

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ACKNOWLEDGING CONTEXT

RESEARCH PROCESS

The SEI scorecards are meant to assess the presence of statewide laws, policies, and court decisions that affect LGBTQ equality, either positively or negatively. Research for this project was conducted by the SEI team — a group of staff attorneys, pro bono attorneys and law fellows — based on the criteria for each law and policy item, and compiled into a sample scorecard for each state. The data was drawn from publicly available sources. The draft scorecards were provided to members of the Equality Federation, and these organizations were offered an opportunity to review the scorecards, ask any questions, give input, and provide additional sources for the SEI team to consider. These assessments were considered by the SEI team and a final scorecard for each state was developed.

For each of the category descriptions, the SEI team made determinations on whether laws, administrative policies, or court decisions would qualify for each state law and policy item based on the nature of the item, typical statewide laws and policies concerning that item, and our determination about best practices for that item.

Laws refer to statewide statutes, either passed through the state's legislative process or through referendum. Administrative regulations and policies refer to agency guidance or documented policies from a state executive agency that has a legal effect (i.e., the policy is not merely aspirational – it is enforceable). The nature of these agency regulations and policies can vary widely based on the nature of the category, the state agency, and the administrative process in that state. Court decisions refer to final rulings by a relevant state or federal court with a statewide jurisdiction and for which the decision is in effect.

IMPORTANCE OF MUNICIPAL ADVOCACY

While the SEI examines statewide laws and policies that affect LGBTQ equality, it is important to recognize the substantial and growing role that municipal law has on LGBTQ equality across the country. In many states with a more difficult political climate for LGBTQ equality, advocates may focus on municipal protections rather than statewide law and policy for strategic reasons. Passage of municipal protections can serve to protect a large population of LGBTQ people immediately, whereas passage of statewide protections may not be feasible for years, if at all. Also, passage of municipal protections

can facilitate passage of statewide laws and policies in several ways. For example, it can show that the potential negative outcomes opponents use to block protections for LGBTQ people are demonstrably false, it empowers local advocates to become more involved, and it helps convince lawmakers that protections in their districts should be passed at the state level.

For a nationwide evaluation of municipal law, policies and services affecting LGBTQ equality, please see the Municipal Equality Index, available at hrc.org/mei.

IMPLEMENTATION AND LIVED EXPERIENCE

The SEI is an assessment of the statewide laws and policies which affect LGBTQ equality in each state and the District of Columbia. It is a roadmap for the types of state laws and policies that advocates can work toward to make positive change and a marker by which we can measure the steady passage of statewide laws and policies affecting LGBTQ equality. However, the SEI does not rank states in terms of LGBTQ equality, nor is it an assessment of the culturally friendliest states for LGBTQ people to live.

Moreover, the SEI is not able to measure the implementation of laws, policies, or court cases that affect LGBTQ equality, which can have a very real impact on the day-to-day lived experiences of LGBTQ people. While the SEI looks at the presence or absence of statewide laws and policies, it is impossible to determine the extent to which those laws are actively enforced or whether relevant training occurs. In fact, enforcement may vary considerably between states and municipalities within in a state. Many municipalities will have laws and policies that go beyond the basic requirements of statewide law, creating additional protections in areas such as non-discrimination or safe schools.

Finally, the SEI is not an evaluation of statewide advocacy efforts. We recognize that advocacy for statewide laws and policies concerning LGBTQ equality will vary drastically in different regions, based on state politics, historical context, state legislative issues, and countless other factors. For example, in some regions it may be a major victory for advocates to kill negative legislation, while in other states, such legislation has no real chance of passing. The SEI strives to present a balanced view of the types of advocacy that occurs in different states around the country, as well as a factual record of the presence of statewide laws and policies that positively or negatively affect LGBTQ equality.



Advocacy for statewide laws and policies concerning LGBTQ equality will vary drastically in different regions, based on state politics, historical context, state legislative issues, and countless other factors.

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ELIMINATION OF LGBTQ PANIC DEFENSES FOR CRIMINAL ACTS

Bias-motivated crimes have occurred with alarming frequency across the United States. In particular, hate crimes targeting the LGBTQ community have increased over the last several years, with nearly 1 in 5 hate crimes motivated by anti-LGBTQ bias.¹ Incomplete data collection and underreporting mean that these troubling statistics are likely much worse than indicated.

Despite a growing awareness of anti-LGBTQ violence, courtrooms across the country have permitted the perpetrators of these crimes to mitigate responsibility for their actions by use of so-called LGBTQ"panic defenses," often referred to as gay and trans panic defenses.

In 1998 one of the men who murdered gay college student, Matthew Shepard, offered this defense when he was charged with luring Shepard from a bar, beating and robbing him, and leaving him critically injured tied to a fence. He argued that Shepard made a sexual

advance towards him, which caused him such emotional distress that he suffered from temporary insanity and could not be held accountable. Nearly two decades later, in the first case to charge a defendant for murder of a transgender person under the Matthew Shepard and James Byrd, Jr. Hate Crimes Prevention Act the defendant asserted a similar claim. Seventeen year old Mercedes Williamson was murdered by her romantic partner who told police that he "blacked out" when he discovered she was transgender. The court rejected this defense in both cases.

WHAT ARE LGBTO PANIC DEFENSES?

Defendants offering this strategy to courts and juries argue that the victim instigated the attack by making a non-forcible romantic or sexual advance towards them. Defendants argue that they cannot be held wholly responsible for the violence because the advance caused them to enter a state of temporary insanity, the advance provoked violence, or the advance made them fear for their physical safety. When used successfully, these defenses may allow defendants to escape punishment for their crimes, either by having their charges or sentences reduced, or convictions avoided altogether.

The tactic relies heavily on stereotypes grounded in anti-LGBTQ prejudice to justify violence against LGBTQ individuals, and at present, has been used in nearly one-half of the states.² While no state officially recognizes LGBTQ panic defenses as freestanding defenses to criminal liability, the arguments have been permitted in courtrooms across the country since the 1950s to bolster claims of insanity, self-defense, and provocation.³

USE OF THE DEFENSES IN COURT:

As discussed above, these so-called defenses can be used in a number of ways.

Insanity: When used in conjunction with a defense of insanity or diminished capacity, LGBTQ panic claims argue that the defendant suffered a temporary mental breakdown as a result of an unwanted sexual advance from an LGBTQ victim or upon discovery of the victim's sexual orientation or gender identity.⁴

Self-Defense: When used in conjunction with a self-defense claim, LGBTQ panic claims argue that a defendant had reason to believe that the victim's sexual orientation and/or gender identity placed them in danger of serious bodily harm.

Provocation: When used in conjunction with provocation, LGBTQ panic defenses argue that the victim's non-violent sexual advance was sufficiently provocative to induce the defendant to kill in the "heat of passion".⁵

In each of these instances, jurors are asked to find that the victim's sexual orientation or gender identity contributed to the defendant's violent behavior. In doing so, they excuse harm done to LGBTQ individuals and send the message that violence committed against a person as a result of their sexual orientation or gender identity is acceptable.

STATE LEGISLATIVE ACTION: ONLY A HANDFUL OF STATES HAVE PROHIBITED SO-CALLED LGBTQ "PANIC DEFENSES."

Only eight states - California, Connecticut, Hawaii, Illinois, Maine, New York, Nevada, and Rhode Island - have enacted legislation banning the use of LGBTQ panic claims as legal defenses in the courtroom. Out of the eight, five of these bans were initiated in 2019.

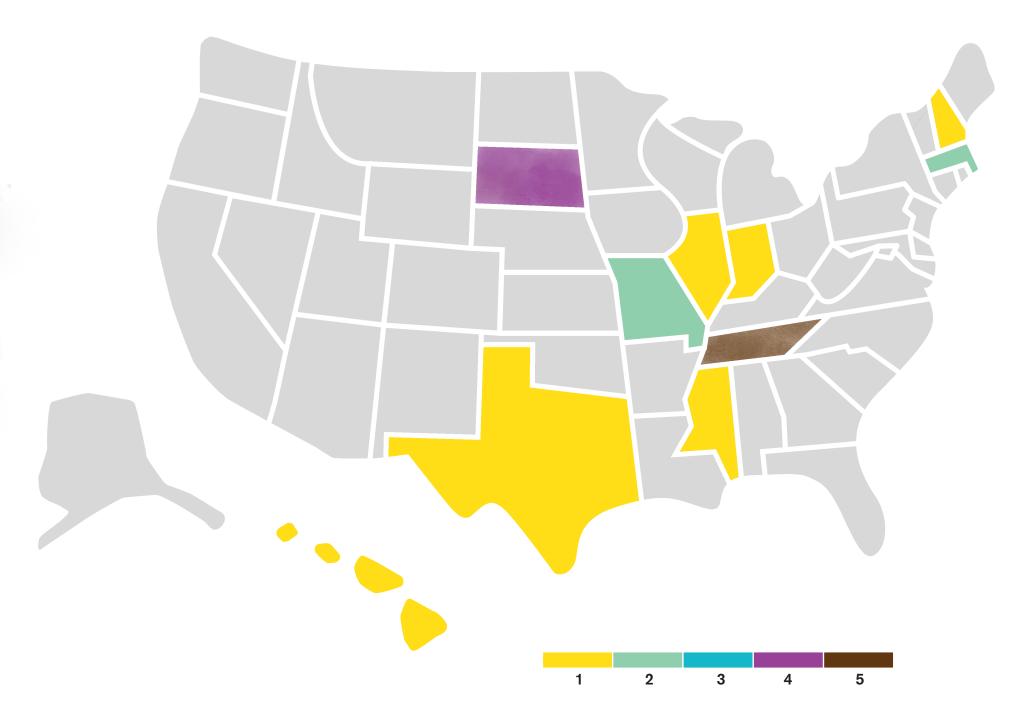
Several others, including the District of Columbia, Massachusetts, Minnesota, New Jersey, New Mexico, Pennsylvania, Texas, and Washington, have introduced bills to prohibit this defense. It is imperative that states continue to enact measures banning the use of LGBTQ panic defenses in the courtroom to end the legitimization of violence against LGBTQ people and ensure that all victims of violent crimes, regardless of sexual orientation or gender identity, and their families receive equal justice.

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ANTI-TRANSGENDER LEGISLATION

While anti-LGBTQ legislation is harmful to all, it particularly impacts the most marginalized and vulnerable within our community. The number of bills introduced that target the transgender community has been relentless and opponents of equality continue to find new ways to discriminate. This legislative session was no exception.

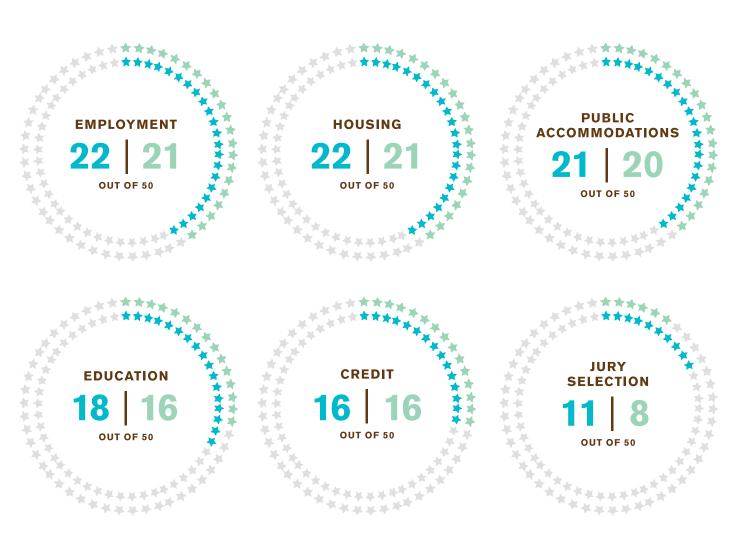
TOTAL ANTI-TRANS BILLS



NATIONAL STATS

TOTAL STATES WITH NON-DISCRIMINATION PROTECTIONS*

★ FOR SEXUAL ORIENTATION **★** FOR GENDER IDENTITY



OUT OF STATES:

CONVERSION THERAPY IS RESTRICTED IN

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HAVE TRANSGENDER EXCLUSIONS

TRANSGENDER-**INCLUSION IN SCHOOL SPORTS**





ALABAMA

HIGH PRIORITY TO ACHIEVE BASIC EQUALITY

PARENTING LAWS	NON-DISCRIMINATION LAWS
Second Parent Adoption	Employment
Surrogacy Laws	Housing
Foster Care Non-Discrimination	Public Accommodations
Foster Parent Training Required	Education
Parental Presumption for Same-Sex Couples	Adoption
Consent to Inseminate	Foster Care
De Facto Parent Recognition	Insurance
Prohibition of Surrogacy	Credit
Laws Permitting Discrimination in	Jury Selection
Adoption/Foster Placement	Colleges & Universities
HATE CRIMES &	Non-Discrimination Policy for State Employees
CRIMINAL JUSTICE LAWS	Restrictions on Municipal Protections
Enumerated Hate Crimes Laws	Religious Exemptions in State Non-Discrimination Laws
Mandatory Reporting of Hate Crimes Statistics	_
Elimination of Bias Rage or Panic Defense for Criminal Acts	RELIGIOUS REFUSAL & RELATIONSHIP RECOGNITION
Prohibiting Profiling Based on Actual or Perceived LGBTQ Status by Law Enforcement	State Religious Freedom Restoration Act
Sodomy Laws	Religious Exemptions for Professional Training/Practice
HIV/AIDS Criminalization Laws	First Amendment Defense Act
FOR MORE INFORMATION AROUT CRITERIA OR	THE SEI SCORING SYSTEM, PLEASE REFER TO PAGE 28 OR VISIT
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YOUTH LAWS HEALTH & SAFETY LAWS LGBTQ Non-Discrimination Protections in Anti-Bullying Laws \Box **ACA** Exchanges Enumerated Categories in Law Enumerated Model Policy Transgender Healthcare Coverage Alternative Discipline Ban on Insurance Exclusions for Trans Healthcare Cyberbullying Transgender Healthcare Inclusion in State Medicaid School Suicide Prevention Policies Required Trans Inclusive Health Benefits Transgender Inclusion in Sports for State Employees Name and Gender Marker Updates Protection from Conversion Therapy on Identification Documents Laws to Address LGBTQ Youth Homelessness Driver's Licenses Birth Certificates LGBTQ Inclusive Sex Education Laws Health Data Collection LGBTQ Inclusive Juvenile Justice Policies BRFSS Inequality in Age of Consent for YRBSS Same-Sex Couples School Laws that Criminalize Youth All-Gender Single Occupancy Facilities Anti-Bullying Laws that Laws Prohibiting Transgender People from Prohibit Enumeration Receiving Appropriate ID Transgender Exclusions in State Laws that Restrict Inclusion of LGBTQ Topics in Schools Medicaid Coverage **ANNUAL PROGRESS GOOD BILLS INTRODUCED BAD BILLS INTRODUCED** GOOD LAWS PASSED (CUMULATIVE) 5

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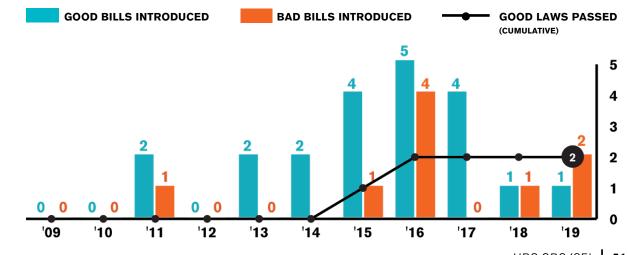
ALASKA

HIGH PRIORITY TO ACHIEVE BASIC EQUALITY

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Surrogacy Laws	Housing
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Foster Parent Training Required	Education
Parental Presumption for Same-Sex Couples	Adoption
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Prohibition of Surrogacy	Credit
Laws Permitting Discrimination in	Jury Selection
Adoption/Foster Placement	Colleges & Universities
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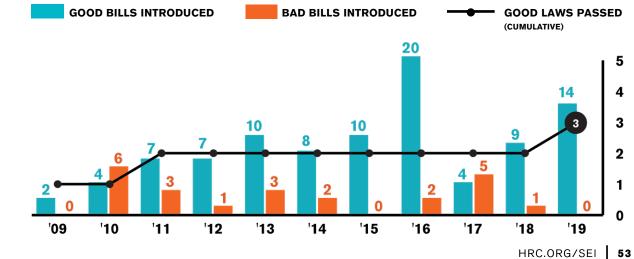
ARIZONA

HIGH PRIORITY TO ACHIEVE BASIC EQUALITY

PARENTING LAWS	NON-DISCRIMINATION LAWS
Second Parent Adoption	Employment
Surrogacy Laws	Housing
Foster Care Non-Discrimination	Public Accommodations
Foster Parent Training Required	Education
Parental Presumption for Same-Sex Couples	Adoption
Consent to Inseminate	Foster Care
De Facto Parent Recognition	Insurance
Prohibition of Surrogacy	Credit
Laws Permitting Discrimination in	Jury Selection
Adoption/Foster Placement	Colleges & Universities
HATE CRIMES &	Non-Discrimination Policy for State Employees
CRIMINAL JUSTICE LAWS	Restrictions on Municipal Protections
Enumerated Hate Crimes Laws	Religious Exemptions in State Non-Discrimination Laws
Mandatory Reporting of Hate Crimes Statistics	
Elimination of Bias Rage or Panic Defense for Criminal Acts	RELIGIOUS REFUSAL & RELATIONSHIP RECOGNITION
Prohibiting Profiling Based on Actual or Perceived LGBTQ Status by Law Enforcement	State Religious Freedom Restoration Act
Sodomy Laws	Religious Exemptions for Professional Training/Practice
HIV/AIDS Criminalization Laws	First Amendment Defense Act
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YOUTH LAWS HEALTH & SAFETY LAWS LGBTQ Non-Discrimination Protections in Anti-Bullying Laws \Box **ACA** Exchanges Enumerated Categories in Law Enumerated Model Policy Transgender Healthcare Coverage Alternative Discipline Ban on Insurance Exclusions for Trans Healthcare Cyberbullying Transgender Healthcare Inclusion in State Medicaid School Suicide Prevention Policies Required Trans Inclusive Health Benefits Transgender Inclusion in Sports for State Employees Name and Gender Marker Updates Protection from Conversion Therapy on Identification Documents Laws to Address LGBTQ Youth Homelessness Driver's Licenses Birth Certificates LGBTQ Inclusive Sex Education Laws Health Data Collection LGBTQ Inclusive Juvenile Justice Policies BRFSS Inequality in Age of Consent for YRBSS Same-Sex Couples School Laws that Criminalize Youth All-Gender Single Occupancy Facilities Anti-Bullying Laws that Laws Prohibiting Transgender People from Prohibit Enumeration Receiving Appropriate ID Transgender Exclusions in State Laws that Restrict Inclusion of LGBTQ Topics in Schools Medicaid Coverage

ANNUAL PROGRESS



ARKANSAS

HIGH PRIORITY TO ACHIEVE BASIC EQUALITY

PARENTING LAWS	NON-DISCRIMINATION LAWS
Second Parent Adoption	Employment
Surrogacy Laws	Housing
Foster Care Non-Discrimination	Public Accommodations
Foster Parent Training Required	Education
Parental Presumption for Same-Sex Couples	Adoption
Consent to Inseminate	Foster Care
De Facto Parent Recognition	Insurance
Prohibition of Surrogacy	Credit
Laws Permitting Discrimination in	Jury Selection
Adoption/Foster Placement	Colleges & Universities
HATE CRIMES &	Non-Discrimination Policy for State Employees
CRIMINAL JUSTICE LAWS	Restrictions on Municipal Protections
Enumerated Hate Crimes Laws	Religious Exemptions in State Non-Discrimination Laws
Mandatory Reporting of Hate Crimes Statistics	
Elimination of Bias Rage or Panic Defense for Criminal Acts	RELATIONSHIP RECOGNITION & RELIGIOUS REFUSAL LAWS
Prohibiting Profiling Based on Actual or Perceived LGBTQ Status by Law Enforcement	State Religious Freedom Restoration Act
Sodomy Laws	Religious Exemptions for Professional Training/Practice
HIV/AIDS Criminalization Laws	First Amendment Defense Act
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YOUTH LAWS HEALTH & SAFETY LAWS LGBTQ Non-Discrimination Protections in Anti-Bullying Laws **ACA** Exchanges Enumerated Categories in Law Enumerated Model Policy Transgender Healthcare Coverage Alternative Discipline Ban on Insurance Exclusions for Trans Healthcare Cyberbullying Transgender Healthcare Inclusion in State Medicaid School Suicide Prevention Policies Required Trans Inclusive Health Benefits Transgender Inclusion in Sports for State Employees Name and Gender Marker Updates Protection from Conversion Therapy on Identification Documents Laws to Address LGBTQ Youth Homelessness Driver's Licenses Birth Certificates LGBTQ Inclusive Sex Education Laws Health Data Collection LGBTQ Inclusive Juvenile Justice Policies BRFSS Inequality in Age of Consent for YRBSS Same-Sex Couples School Laws that Criminalize Youth All-Gender Single Occupancy Facilities Anti-Bullying Laws that Laws Prohibiting Transgender People from Prohibit Enumeration Receiving Appropriate ID Transgender Exclusions in State Laws that Restrict Inclusion of LGBTQ Topics in Schools Medicaid Coverage **ANNUAL PROGRESS GOOD BILLS INTRODUCED BAD BILLS INTRODUCED** GOOD LAWS PASSED (CUMULATIVE) 5 3

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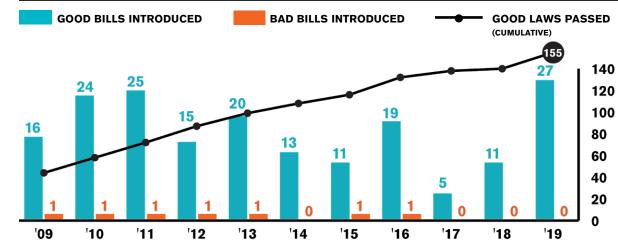
WORKING TOWARD INNOVATIVE EQUALITY

PARENTING LAWS NON-DISCRIMINATION LAWS Second Parent Adoption **Employment** Housing Surrogacy Laws **Public Accommodations** Foster Care Non-Discrimination Education Foster Parent Training Required Adoption Parental Presumption for Same-Sex Couples Foster Care Consent to Inseminate Insurance De Facto Parent Recognition Credit Prohibition of Surrogacy Jury Selection Laws Permitting Discrimination in Adoption/Foster Placement Colleges & Universities Non-Discrimination Policy for State Employees **HATE CRIMES & CRIMINAL JUSTICE LAWS** Restrictions on Municipal Protections Religious Exemptions in State **Enumerated Hate Crimes Laws** Non-Discrimination Laws Mandatory Reporting of Hate Crimes Statistics **RELIGIOUS REFUSAL &** Elimination of Bias Rage or Panic Defense **RELATIONSHIP RECOGNITION** for Criminal Acts Prohibiting Profiling Based on Actual or State Religious Freedom Restoration Act Perceived LGBTQ Status by Law Enforcement Sodomy Laws Religious Exemptions for Professional Training/Practice HIV/AIDS Criminalization Laws First Amendment Defense Act FOR MORE INFORMATION ABOUT CRITERIA OR THE SEI SCORING SYSTEM, PLEASE REFER TO PAGE 28 OR VISIT HRC.ORG/SEI. FOR FEEDBACK REGARDING A PARTICULAR STATE'S SCORECARD, PLEASE EMAIL SEI@HRC.ORG. No statewide law or policy for sexual orientation or gender identity No statewide law or policy Statewide law or policy for sexual orientation only Statewide law or policy present Statewide law or policy for both sexual orientation and gender identity Statewide law or policy for Not Applicable gender identity only

YOUTH LAWS HEALTH & SAFETY LAWS



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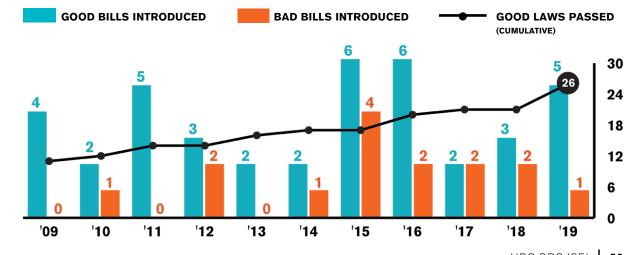
WORKING TOWARD INNOVATIVE EQUALITY

PARENTING LAWS	NON-DISCRIMINATION LAWS
Second Parent Adoption	Employment
Surrogacy Laws	Housing
Foster Care Non-Discrimination	Public Accommodations
Foster Parent Training Required	Education
Parental Presumption for Same-Sex Couples	Adoption
Consent to Inseminate	Foster Care
De Facto Parent Recognition	Insurance
Prohibition of Surrogacy	Credit
Laws Permitting Discrimination in	Jury Selection
Adoption/Foster Placement	Colleges & Universities
HATE CRIMES &	Non-Discrimination Policy for State Employees
CRIMINAL JUSTICE LAWS	Restrictions on Municipal Protections
Enumerated Hate Crimes Laws	Religious Exemptions in State Non-Discrimination Laws
Mandatory Reporting of Hate Crimes Statistics	
Elimination of Bias Rage or Panic Defense for Criminal Acts	RELIGIOUS REFUSAL & RELATIONSHIP RECOGNITION
Prohibiting Profiling Based on Actual or Perceived LGBTQ Status by Law Enforcement	State Religious Freedom Restoration Act
Sodomy Laws	Religious Exemptions for Professional Training/Practice
HIV/AIDS Criminalization Laws	First Amendment Defense Act
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YOUTH LAWS Anti-Bullying Laws HEALTH & SAFETY LAWS LGBTQ Non-Discrimination Protections in



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HEALTH & SAFETY LAWS

Laws Prohibiting Transgender People from

Receiving Appropriate ID

Medicaid Coverage

Transgender Exclusions in State

CONNECTICUT

WORKING TOWARD INNOVATIVE EQUALITY

PARENTING LAWS	NON-DISCRIMINATION LAWS
Second Parent Adoption	Employment
Gurrogacy Laws	Housing
Foster Care Non-Discrimination	Public Accommodations
Foster Parent Training Required	Education
Parental Presumption for Same-Sex Couples	Adoption
Consent to Inseminate	Foster Care
De Facto Parent Recognition	Insurance
Prohibition of Surrogacy	Credit
Laws Permitting Discrimination in	Jury Selection
Adoption/Foster Placement	Colleges & Universities
HATE CRIMES &	Non-Discrimination Policy for State Employees
CRIMINAL JUSTICE LAWS	Restrictions on Municipal Protections
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Mandatory Reporting of Hate Crimes Statistics	
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or Criminal Acts Prohibiting Profiling Based on Actual or Perceived LGBTQ Status by Law Enforcement	State Religious Freedom Restoration Act
Prohibiting Profiling Based on Actual or	State Religious Freedom Restoration Act Religious Exemptions for Professional Training/Practice

LGBTQ Non-Discrimination Protections in Anti-Bullying Laws **ACA** Exchanges Enumerated Categories in Law Enumerated Model Policy Transgender Healthcare Coverage Alternative Discipline Ban on Insurance Exclusions for Trans Healthcare Cyberbullying Transgender Healthcare Inclusion in State Medicaid School Suicide Prevention Policies Required Trans Inclusive Health Benefits Transgender Inclusion in Sports for State Employees Name and Gender Marker Updates Protection from Conversion Therapy on Identification Documents Laws to Address LGBTQ Youth Homelessness Driver's Licenses Birth Certificates LGBTQ Inclusive Sex Education Laws Health Data Collection LGBTQ Inclusive Juvenile Justice Policies BRFSS Inequality in Age of Consent for YRBSS Same-Sex Couples School Laws that Criminalize Youth All-Gender Single Occupancy Facilities

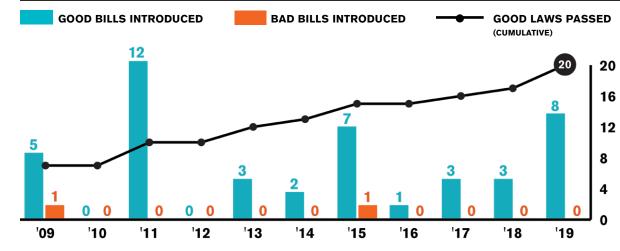
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Laws that Restrict Inclusion of LGBTQ Topics in Schools

Anti-Bullying Laws that

Prohibit Enumeration

YOUTH LAWS



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HEALTH & SAFETY LAWS

DELAWARE

WORKING TOWARD INNOVATIVE EQUALITY

PARENTING LAWS	NON-DISCRIMINATION LAWS
Second Parent Adoption	Employment
Surrogacy Laws	Housing
Foster Care Non-Discrimination	Public Accommodations
Foster Parent Training Required	Education
Parental Presumption for Same-Sex Couples	Adoption
Consent to Inseminate	Foster Care
De Facto Parent Recognition	Insurance
Prohibition of Surrogacy	Credit
Laws Permitting Discrimination in	Jury Selection
Adoption/Foster Placement	Colleges & Universities
HATE CRIMES &	Non-Discrimination Policy for State Employees
CRIMINAL JUSTICE LAWS	Restrictions on Municipal Protections
Enumerated Hate Crimes Laws	Religious Exemptions in State Non-Discrimination Laws
Mandatory Reporting of Hate Crimes Statistics	DELICIOUS DEFLICAL A
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Prohibiting Profiling Based on Actual or Perceived LGBTQ Status by Law Enforcement	State Religious Freedom Restoration Act
Sodomy Laws	Religious Exemptions for Professional Training/Practice
HIV/AIDS Criminalization Laws	First Amendment Defense Act
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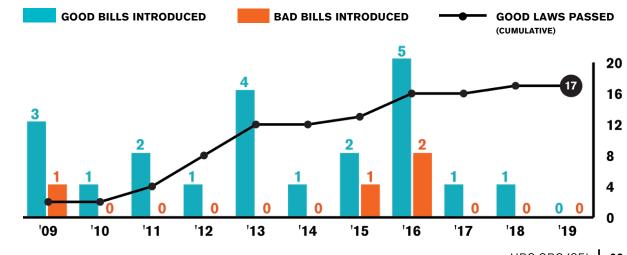
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Medicaid Coverage

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LGBTQ Topics in Schools

YOUTH LAWS



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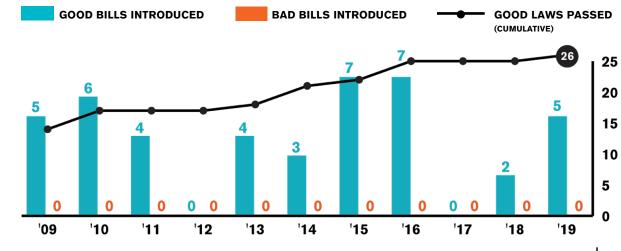
DISTRICT OF COLUMBIA

WORKING TOWARD INNOVATIVE EQUALITY

PARENTING LAWS	NON-DISCRIMINATION LAWS	
Second Parent Adoption	Employment	
Surrogacy Laws	Housing	
Foster Care Non-Discrimination	Public Accommodations	
Foster Parent Training Required	Education	
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Prohibiting Profiling Based on Actual or Perceived LGBTQ Status by Law Enforcement	State Religious Freedom Restoration Act	
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YOUTH LAWS HEALTH & SAFETY LAWS LGBTQ Non-Discrimination Protections in Anti-Bullying Laws **ACA** Exchanges Enumerated Categories in Law Enumerated Model Policy Transgender Healthcare Coverage Alternative Discipline Ban on Insurance Exclusions for Trans Healthcare Cyberbullying Transgender Healthcare Inclusion in State Medicaid School Suicide Prevention Policies Required Trans Inclusive Health Benefits Transgender Inclusion in Sports for State Employees Name and Gender Marker Updates Protection from Conversion Therapy on Identification Documents Laws to Address LGBTQ Youth Homelessness Driver's Licenses Birth Certificates LGBTQ Inclusive Sex Education Laws Health Data Collection LGBTQ Inclusive Juvenile Justice Policies BRFSS Inequality in Age of Consent for YRBSS Same-Sex Couples School Laws that Criminalize Youth All-Gender Single Occupancy Facilities Anti-Bullying Laws that Laws Prohibiting Transgender People from Prohibit Enumeration Receiving Appropriate ID Transgender Exclusions in State Laws that Restrict Inclusion of LGBTQ Topics in Schools Medicaid Coverage

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HEALTH & SAFETY LAWS

FLORIDA

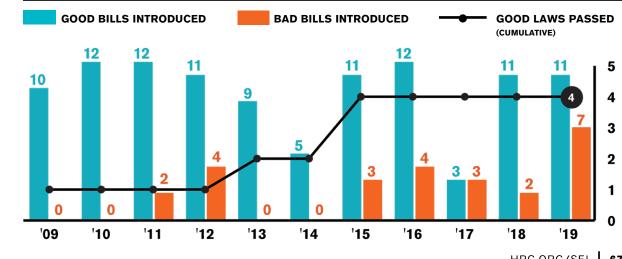
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Second Parent Adoption	Employment
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YOUTH LAWS



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HEALTH & SAFETY LAWS

GEORGIA

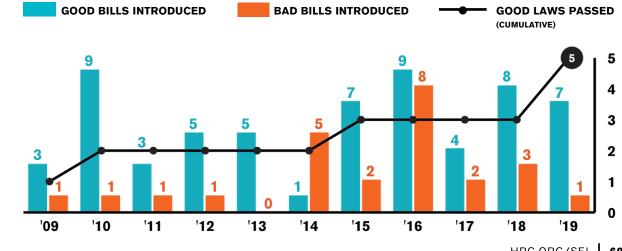
HIGH PRIORITY TO ACHIEVE BASIC EQUALITY

PARENTING LAWS	NON-DISCRIMINATION LAWS
Second Parent Adoption	Employment
Surrogacy Laws	Housing
Foster Care Non-Discrimination	Public Accommodations
Foster Parent Training Required	Education
Parental Presumption for Same-Sex Couples	Adoption
Consent to Inseminate	Foster Care
De Facto Parent Recognition	Insurance
Prohibition of Surrogacy	Credit
Laws Permitting Discrimination in	Jury Selection
Adoption/Foster Placement	Colleges & Universities
HATE CRIMES &	Non-Discrimination Policy for State Employees
CRIMINAL JUSTICE LAWS	Restrictions on Municipal Protections
Enumerated Hate Crimes Laws	Religious Exemptions in State Non-Discrimination Laws
Mandatory Reporting of Hate Crimes Statistics	
Elimination of Bias Rage or Panic Defense for Criminal Acts	RELIGIOUS REFUSAL & RELATIONSHIP RECOGNITION
Prohibiting Profiling Based on Actual or Perceived LGBTQ Status by Law Enforcement	State Religious Freedom Restoration Act
Sodomy Laws	Religious Exemptions for Professional Training/Practice
HIV/AIDS Criminalization Laws	First Amendment Defense Act
HRC.ORG/SEI. FOR FEEDBACK REGARDING A PAR No statewide law or policy Statewide sexual orie	THE SEI SCORING SYSTEM, PLEASE REFER TO PAGE 28 OR VISIT RTICULAR STATE'S SCORECARD, PLEASE EMAIL SEI@HRC.ORG. law or policy for
Statewide law or policy present Not Applicable Statewide gender ide	law or policy for Statewide law or policy for both sexual orientation and gender identity

LGBTQ Non-Discrimination Protections in Anti-Bullying Laws **ACA** Exchanges Enumerated Categories in Law Enumerated Model Policy Transgender Healthcare Coverage Alternative Discipline Ban on Insurance Exclusions for Trans Healthcare Cyberbullying Transgender Healthcare Inclusion in State Medicaid School Suicide Prevention Policies Required Trans Inclusive Health Benefits Transgender Inclusion in Sports for State Employees Name and Gender Marker Updates Protection from Conversion Therapy on Identification Documents Laws to Address LGBTQ Youth Homelessness Driver's Licenses Birth Certificates LGBTQ Inclusive Sex Education Laws Health Data Collection LGBTQ Inclusive Juvenile Justice Policies BRFSS Inequality in Age of Consent for YRBSS Same-Sex Couples School Laws that Criminalize Youth All-Gender Single Occupancy Facilities Anti-Bullying Laws that Laws Prohibiting Transgender People from Prohibit Enumeration Receiving Appropriate ID Transgender Exclusions in State Laws that Restrict Inclusion of LGBTQ Topics in Schools Medicaid Coverage

ANNUAL PROGRESS

YOUTH LAWS



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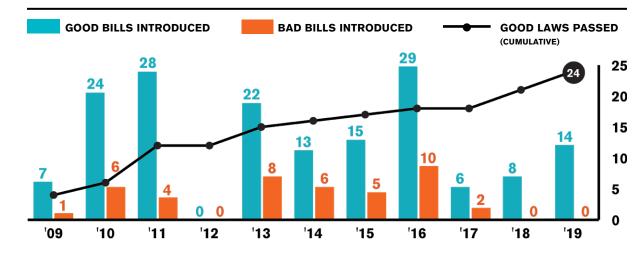
HAWAII SOLIDIFYING EQUALITY

Employment Housing Public Accommodations Education	
Public Accommodations	
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Education	
Adoption	
Foster Care	
Insurance	
Credit	
Jury Selection	
Colleges & Universities	
Non-Discrimination Policy for State Employees	
Restrictions on Municipal Protections	
Religious Exemptions in State Non-Discrimination Laws	
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State Religious Freedom Restoration Act	
Religious Exemptions for Professional	
First Amendment Defense Act	
	Insurance Credit Jury Selection Colleges & Universities Non-Discrimination Policy for State Employees Restrictions on Municipal Protections Religious Exemptions in State Non-Discrimination Laws RELIGIOUS REFUSAL & RELATIONSHIP RECOGNITION State Religious Freedom Restoration Act Religious Exemptions for Professional Training/Practice

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YOUTH LAWS



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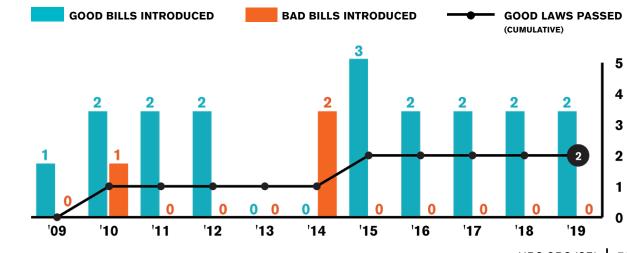
HIGH PRIORITY TO ACHIEVE BASIC EQUALITY

PARENTING LAWS	NON-DISCRIMINATION LAWS
Second Parent Adoption	Employment
Surrogacy Laws	Housing
Foster Care Non-Discrimination	Public Accommodations
Foster Parent Training Required	Education
Parental Presumption for Same-Sex Couples	Adoption
Consent to Inseminate	Foster Care
De Facto Parent Recognition	Insurance
Prohibition of Surrogacy	Credit
Laws Permitting Discrimination in	Jury Selection
Adoption/Foster Placement	Colleges & Universities
HATE CRIMES &	Non-Discrimination Policy for State Employees
CRIMINAL JUSTICE LAWS	Restrictions on Municipal Protections
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Sodomy Laws	Religious Exemptions for Professional
HIV/AIDS Criminalization Laws	Training/Practice First Amendment Defense Act
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ANNUAL PROGRESS

YOUTH LAWS



ILLINOIS

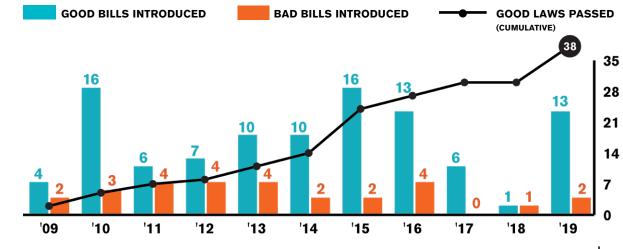
WORKING TOWARD INNOVATIVE EQUALITY

PARENTING LAWS	NON-DISCRIMINATION LAWS
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Surrogacy Laws	Housing
Foster Care Non-Discrimination	Public Accommodations
Foster Parent Training Required	Education
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HEALTH & SAFETY LAWS LGBTQ Non-Discrimination Protections in Anti-Bullying Laws **ACA** Exchanges Enumerated Categories in Law Enumerated Model Policy Transgender Healthcare Coverage Alternative Discipline Ban on Insurance Exclusions for Trans Healthcare Cyberbullying Transgender Healthcare Inclusion in State Medicaid School Suicide Prevention Policies Required Trans Inclusive Health Benefits Transgender Inclusion in Sports for State Employees Name and Gender Marker Updates Protection from Conversion Therapy on Identification Documents Laws to Address LGBTQ Youth Homelessness Driver's Licenses Birth Certificates LGBTQ Inclusive Sex Education Laws Health Data Collection LGBTQ Inclusive Juvenile Justice Policies BRFSS Inequality in Age of Consent for YRBSS Same-Sex Couples School Laws that Criminalize Youth All-Gender Single Occupancy Facilities Anti-Bullying Laws that Laws Prohibiting Transgender People from Prohibit Enumeration Receiving Appropriate ID Laws that Restrict Inclusion of Transgender Exclusions in State LGBTQ Topics in Schools Medicaid Coverage

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YOUTH LAWS



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INDIANA

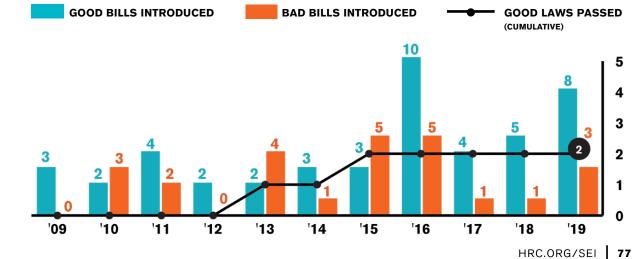
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PARENTING LAWS	NON-DISCRIMINATION LAWS
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Surrogacy Laws	Housing
Foster Care Non-Discrimination	Public Accommodations
Foster Parent Training Required	Education
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YOUTH LAWS

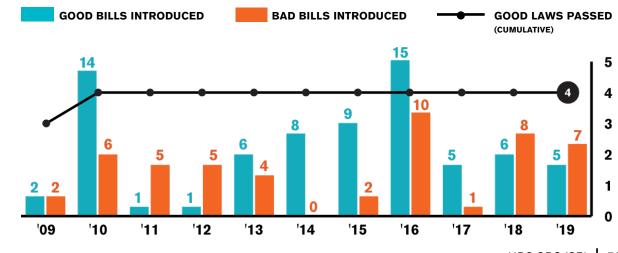


IOWA SOLIDIFYING EQUALITY

PARENTING LAWS	NON-DISCRIMINATION LAWS
Second Parent Adoption	Employment
Surrogacy Laws	Housing
Foster Care Non-Discrimination	Public Accommodations
Foster Parent Training Required	Education
Parental Presumption for Same-Sex Couples	Adoption
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Laws Permitting Discrimination in	Jury Selection
Adoption/Foster Placement	Colleges & Universities
HATE CRIMES &	Non-Discrimination Policy for State Employees
CRIMINAL JUSTICE LAWS	Restrictions on Municipal Protections
Enumerated Hate Crimes Laws	Religious Exemptions in State Non-Discrimination Laws
Mandatory Reporting of Hate Crimes Statistics	
Elimination of Bias Rage or Panic Defense for Criminal Acts	RELIGIOUS REFUSAL & RELATIONSHIP RECOGNITION
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Sodomy Laws	Religious Exemptions for Professional Training/Practice
HIV/AIDS Criminalization Laws	First Amendment Defense Act
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Statewide	law or policy for entity only Statewide law or policy for both sexual orientation and gender identity

YOUTH LAWS HEALTH & SAFETY LAWS LGBTQ Non-Discrimination Protections in Anti-Bullying Laws **ACA** Exchanges Enumerated Categories in Law Enumerated Model Policy Transgender Healthcare Coverage Alternative Discipline Ban on Insurance Exclusions for Trans Healthcare Cyberbullying Transgender Healthcare Inclusion in State Medicaid School Suicide Prevention Policies Required Trans Inclusive Health Benefits Transgender Inclusion in Sports for State Employees Name and Gender Marker Updates Protection from Conversion Therapy on Identification Documents Laws to Address LGBTQ Youth Homelessness Driver's Licenses Birth Certificates LGBTQ Inclusive Sex Education Laws Health Data Collection LGBTQ Inclusive Juvenile Justice Policies BRFSS Inequality in Age of Consent for YRBSS Same-Sex Couples School Laws that Criminalize Youth All-Gender Single Occupancy Facilities Anti-Bullying Laws that Laws Prohibiting Transgender People from Prohibit Enumeration Receiving Appropriate ID Laws that Restrict Inclusion of Transgender Exclusions in State LGBTQ Topics in Schools Medicaid Coverage

ANNUAL PROGRESS



KANSAS

HIGH PRIORITY TO ACHIEVE BASIC EQUALITY

PARENTING LAWS	NON-DISCRIMINATION LAWS	
Second Parent Adoption	Employment	
Surrogacy Laws	Housing	
Foster Care Non-Discrimination	Public Accommodations	
Foster Parent Training Required	Education	
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Consent to Inseminate	Foster Care	
De Facto Parent Recognition	Insurance	
Prohibition of Surrogacy	Credit	
Laws Permitting Discrimination in	Jury Selection	
Adoption/Foster Placement	Colleges & Universities	
HATE CRIMES &	Non-Discrimination Policy for State Employees	
CRIMINAL JUSTICE LAWS	Restrictions on Municipal Protections	
Enumerated Hate Crimes Laws	Religious Exemptions in State Non-Discrimination Laws	
Mandatory Reporting of Hate Crimes Statistics	DELICIOUS DEFLICAL ®	
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HIV/AIDS Criminalization Laws	First Amendment Defense Act	
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YOUTH LAWS HEALTH & SAFETY LAWS LGBTQ Non-Discrimination Protections in Anti-Bullying Laws **ACA** Exchanges Enumerated Categories in Law Enumerated Model Policy Transgender Healthcare Coverage Alternative Discipline Ban on Insurance Exclusions for Trans Healthcare Cyberbullying Transgender Healthcare Inclusion in State Medicaid School Suicide Prevention Policies Required Trans Inclusive Health Benefits Transgender Inclusion in Sports for State Employees Name and Gender Marker Updates Protection from Conversion Therapy on Identification Documents Laws to Address LGBTQ Youth Homelessness Driver's Licenses Birth Certificates LGBTQ Inclusive Sex Education Laws Health Data Collection LGBTQ Inclusive Juvenile Justice Policies BRFSS Inequality in Age of Consent for YRBSS Same-Sex Couples School Laws that Criminalize Youth All-Gender Single Occupancy Facilities Anti-Bullying Laws that Laws Prohibiting Transgender People from Prohibit Enumeration Receiving Appropriate ID Transgender Exclusions in State Laws that Restrict Inclusion of LGBTQ Topics in Schools Medicaid Coverage **ANNUAL PROGRESS GOOD BILLS INTRODUCED BAD BILLS INTRODUCED** GOOD LAWS PASSED (CUMULATIVE) 5 '19 '11 '12 '13 '14 '15 '16 '17 '18

KENTUCKY

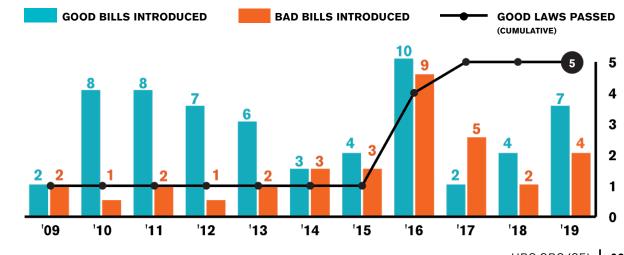
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Not Applicable gender ide	entity only orientation and gender identity

LGBTQ Non-Discrimination Protections in Anti-Bullying Laws \Box **ACA** Exchanges Enumerated Categories in Law Enumerated Model Policy Transgender Healthcare Coverage Alternative Discipline Ban on Insurance Exclusions for Trans Healthcare Cyberbullying Transgender Healthcare Inclusion in State Medicaid School Suicide Prevention Policies Required Trans Inclusive Health Benefits Transgender Inclusion in Sports for State Employees Name and Gender Marker Updates Protection from Conversion Therapy on Identification Documents Laws to Address LGBTQ Youth Homelessness Driver's Licenses Birth Certificates LGBTQ Inclusive Sex Education Laws Health Data Collection LGBTQ Inclusive Juvenile Justice Policies BRFSS Inequality in Age of Consent for YRBSS Same-Sex Couples School Laws that Criminalize Youth All-Gender Single Occupancy Facilities Anti-Bullying Laws that Laws Prohibiting Transgender People from Prohibit Enumeration Receiving Appropriate ID Transgender Exclusions in State Laws that Restrict Inclusion of LGBTQ Topics in Schools Medicaid Coverage

ANNUAL PROGRESS

YOUTH LAWS



LOUISIANA

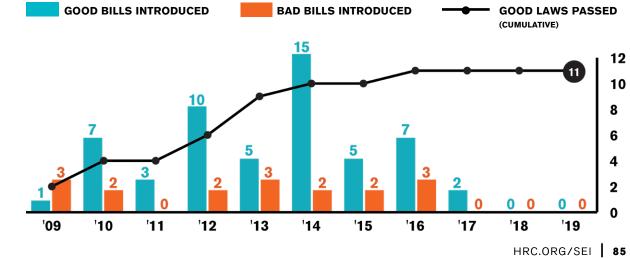
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PARENTING LAWS	NON-DISCRIMINATION LAWS	
Second Parent Adoption	Employment	
Surrogacy Laws	Housing	
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Laws Permitting Discrimination in	Jury Selection	
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HIV/AIDS Criminalization Laws	First Amendment Defense Act	
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LGBTQ Non-Discrimination Protections in Anti-Bullying Laws \Box **ACA** Exchanges Enumerated Categories in Law Enumerated Model Policy Transgender Healthcare Coverage Alternative Discipline Ban on Insurance Exclusions for Trans Healthcare Cyberbullying Transgender Healthcare Inclusion in State Medicaid School Suicide Prevention Policies Required Trans Inclusive Health Benefits Transgender Inclusion in Sports for State Employees Name and Gender Marker Updates Protection from Conversion Therapy on Identification Documents Laws to Address LGBTQ Youth Homelessness Driver's Licenses Birth Certificates LGBTQ Inclusive Sex Education Laws Health Data Collection LGBTQ Inclusive Juvenile Justice Policies BRFSS Inequality in Age of Consent for YRBSS Same-Sex Couples School Laws that Criminalize Youth All-Gender Single Occupancy Facilities Anti-Bullying Laws that Laws Prohibiting Transgender People from Prohibit Enumeration Receiving Appropriate ID Transgender Exclusions in State Laws that Restrict Inclusion of LGBTQ Topics in Schools Medicaid Coverage

ANNUAL PROGRESS

YOUTH LAWS



MAINE

WORKING TOWARD INNOVATIVE EQUALITY

PARENTING LAWS	NON-DISCRIMINATION LAWS
Second Parent Adoption	Employment
Surrogacy Laws	Housing
Foster Care Non-Discrimination	Public Accommodations
Foster Parent Training Required	Education
Parental Presumption for Same-Sex Couples	Adoption
Consent to Inseminate	Foster Care
De Facto Parent Recognition	Insurance
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Mandatory Reporting of Hate Crimes Statistics	
Elimination of Bias Rage or Panic Defense for Criminal Acts	RELIGIOUS REFUSAL & RELATIONSHIP RECOGNITION
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MARYLAND

WORKING TOWARD INNOVATIVE EQUALITY

PARENTING LAWS	NON-DISCRIMINATION LAWS
Second Parent Adoption	Employment
Surrogacy Laws	Housing
Foster Care Non-Discrimination	Public Accommodations
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Statewide law or policy present Statewide	

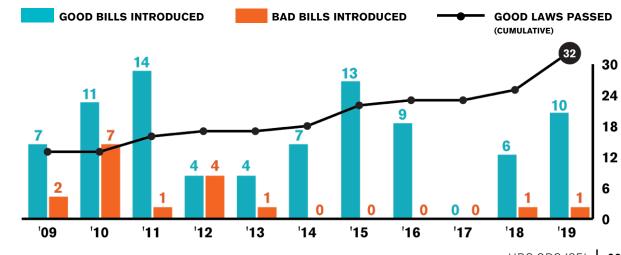
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Medicaid Coverage

ANNUAL PROGRESS

LGBTQ Topics in Schools

YOUTH LAWS



MASSACHUSETTS

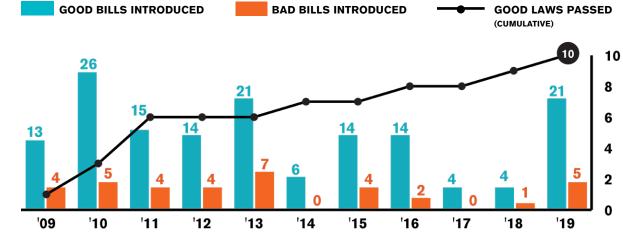
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CRIMINAL JUSTICE LAWS	Restrictions on Municipal Protections
Enumerated Hate Crimes Laws	Religious Exemptions in State Non-Discrimination Laws
Mandatory Reporting of Hate Crimes Statistics	
Elimination of Bias Rage or Panic Defense for Criminal Acts	RELIGIOUS REFUSAL & RELATIONSHIP RECOGNITION
Prohibiting Profiling Based on Actual or Perceived LGBTQ Status by Law Enforcement	State Religious Freedom Restoration Act
Sodomy Laws	Religious Exemptions for Professional Training/Practice
HIV/AIDS Criminalization Laws	First Amendment Defense Act
	SEI SCORING SYSTEM, PLEASE REFER TO PAGE 28 OR VISITULAR STATE'S SCORECARD, PLEASE EMAIL SEI@HRC.ORG.
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Statewide law or policy present Not Applicable Statewide law gender identity	or policy for Statewide law or policy for both sexual

LGBTQ Non-Discrimination Protections in Anti-Bullying Laws **ACA** Exchanges Enumerated Categories in Law Enumerated Model Policy Transgender Healthcare Coverage Alternative Discipline Ban on Insurance Exclusions for Trans Healthcare Cyberbullying Transgender Healthcare Inclusion in State Medicaid School Suicide Prevention Policies Required Trans Inclusive Health Benefits Transgender Inclusion in Sports for State Employees Name and Gender Marker Updates Protection from Conversion Therapy on Identification Documents Laws to Address LGBTQ Youth Homelessness Driver's Licenses Birth Certificates LGBTQ Inclusive Sex Education Laws Health Data Collection LGBTQ Inclusive Juvenile Justice Policies BRFSS Inequality in Age of Consent for YRBSS Same-Sex Couples School Laws that Criminalize Youth All-Gender Single Occupancy Facilities Anti-Bullying Laws that Laws Prohibiting Transgender People from Prohibit Enumeration Receiving Appropriate ID Transgender Exclusions in State Laws that Restrict Inclusion of LGBTQ Topics in Schools Medicaid Coverage

ANNUAL PROGRESS

YOUTH LAWS



MICHIGAN

HIGH PRIORITY TO ACHIEVE BASIC EQUALITY

PARENTING LAWS	NON-DISCRIMINATION LAWS
Second Parent Adoption	Employment
Surrogacy Laws	Housing
Foster Care Non-Discrimination	Public Accommodations
Foster Parent Training Required	Education
Parental Presumption for Same-Sex Couples	Adoption
Consent to Inseminate	Foster Care
De Facto Parent Recognition	Insurance
Prohibition of Surrogacy	Credit
Laws Permitting Discrimination in	Jury Selection
Adoption/Foster Placement	Colleges & Universities
HATE CRIMES &	Non-Discrimination Policy for State Employees
CRIMINAL JUSTICE LAWS	Restrictions on Municipal Protections
Enumerated Hate Crimes Laws	Religious Exemptions in State Non-Discrimination Laws
Mandatory Reporting of Hate Crimes Statistics	
Elimination of Bias Rage or Panic Defense for Criminal Acts	RELIGIOUS REFUSAL & RELATIONSHIP RECOGNITION
Prohibiting Profiling Based on Actual or Perceived LGBTQ Status by Law Enforcement	State Religious Freedom Restoration Act
Sodomy Laws	Religious Exemptions for Professional Training/Practice
HIV/AIDS Criminalization Laws	First Amendment Defense Act
HRC.ORG/SEI. FOR FEEDBACK REGARDING A PAR	THE SEI SCORING SYSTEM, PLEASE REFER TO PAGE 28 OR VISIT RTICULAR STATE'S SCORECARD, PLEASE EMAIL SEI@HRC.ORG. law or policy for \text{\text{\text{N}}} No statewide law or policy for
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YOUTH LAWS HEALTH & SAFETY LAWS LGBTQ Non-Discrimination Protections in Anti-Bullying Laws **ACA** Exchanges Enumerated Categories in Law Enumerated Model Policy Transgender Healthcare Coverage Alternative Discipline Ban on Insurance Exclusions for Trans Healthcare Cyberbullying Transgender Healthcare Inclusion in State Medicaid School Suicide Prevention Policies Required Trans Inclusive Health Benefits Transgender Inclusion in Sports for State Employees Name and Gender Marker Updates Protection from Conversion Therapy on Identification Documents Laws to Address LGBTQ Youth Homelessness Driver's Licenses Birth Certificates LGBTQ Inclusive Sex Education Laws Health Data Collection LGBTQ Inclusive Juvenile Justice Policies BRFSS Inequality in Age of Consent for YRBSS Same-Sex Couples School Laws that Criminalize Youth All-Gender Single Occupancy Facilities Anti-Bullying Laws that Laws Prohibiting Transgender People from Prohibit Enumeration Receiving Appropriate ID Transgender Exclusions in State Laws that Restrict Inclusion of LGBTQ Topics in Schools Medicaid Coverage **ANNUAL PROGRESS GOOD BILLS INTRODUCED BAD BILLS INTRODUCED** GOOD LAWS PASSED (CUMULATIVE) 10 8

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MINNESOTA

WORKING TOWARD INNOVATIVE EQUALITY

PARENTING LAWS NON-DISCRIMINATION LAWS Second Parent Adoption **Employment** Housing Surrogacy Laws **Public Accommodations** Foster Care Non-Discrimination Education Foster Parent Training Required Adoption Parental Presumption for Same-Sex Couples Foster Care Consent to Inseminate Insurance De Facto Parent Recognition Credit Prohibition of Surrogacy Jury Selection Laws Permitting Discrimination in Adoption/Foster Placement Colleges & Universities Non-Discrimination Policy for State Employees **HATE CRIMES & CRIMINAL JUSTICE LAWS** Restrictions on Municipal Protections Religious Exemptions in State **Enumerated Hate Crimes Laws** Non-Discrimination Laws Mandatory Reporting of Hate Crimes Statistics **RELIGIOUS REFUSAL &** Elimination of Bias Rage or Panic Defense **RELATIONSHIP RECOGNITION** for Criminal Acts Prohibiting Profiling Based on Actual or State Religious Freedom Restoration Act Perceived LGBTQ Status by Law Enforcement Sodomy Laws Religious Exemptions for Professional Training/Practice HIV/AIDS Criminalization Laws First Amendment Defense Act FOR MORE INFORMATION ABOUT CRITERIA OR THE SEI SCORING SYSTEM, PLEASE REFER TO PAGE 28 OR VISIT HRC.ORG/SEI. FOR FEEDBACK REGARDING A PARTICULAR STATE'S SCORECARD, PLEASE EMAIL SEI@HRC.ORG. No statewide law or policy for sexual orientation or gender identity No statewide law or policy Statewide law or policy for sexual orientation only Statewide law or policy present Statewide law or policy for both sexual orientation and gender identity Statewide law or policy for Not Applicable gender identity only

YOUTH LAWS HEALTH & SAFETY LAWS Anti-Bullying Laws LGBTQ Non-Discrimination Protections in **ACA** Exchanges Enumerated Categories in Law Enumerated Model Policy Transgender Healthcare Coverage Alternative Discipline Ban on Insurance Exclusions for Trans Healthcare Cyberbullying • Transgender Healthcare Inclusion in State Medicaid School Suicide Prevention Policies Required • Trans Inclusive Health Benefits Transgender Inclusion in Sports for State Employees Name and Gender Marker Updates Protection from Conversion Therapy on Identification Documents Laws to Address LGBTQ Youth Homelessness Driver's Licenses Birth Certificates LGBTQ Inclusive Sex Education Laws Health Data Collection LGBTQ Inclusive Juvenile Justice Policies BRFSS Inequality in Age of Consent for YRBSS Same-Sex Couples School Laws that Criminalize Youth All-Gender Single Occupancy Facilities Anti-Bullying Laws that Laws Prohibiting Transgender People from Prohibit Enumeration Receiving Appropriate ID Transgender Exclusions in State Laws that Restrict Inclusion of LGBTQ Topics in Schools Medicaid Coverage **ANNUAL PROGRESS GOOD BILLS INTRODUCED BAD BILLS INTRODUCED GOOD LAWS PASSED** (CUMULATIVE) 5 4 3

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MISSISSIPPI

HIGH PRIORITY TO ACHIEVE BASIC EQUALITY

PARENTING LAWS	NON-DISCRIMINATION LAWS
Second Parent Adoption	Employment
Surrogacy Laws	Housing
Foster Care Non-Discrimination	Public Accommodations
Foster Parent Training Required	Education
Parental Presumption for Same-Sex Couples	Adoption
Consent to Inseminate	Foster Care
De Facto Parent Recognition	Insurance
Prohibition of Surrogacy	Credit
Laws Permitting Discrimination in	Jury Selection
Adoption/Foster Placement	Colleges & Universities
HATE CRIMES &	Non-Discrimination Policy for State Employees
CRIMINAL JUSTICE LAWS	Restrictions on Municipal Protections
Enumerated Hate Crimes Laws	Religious Exemptions in State Non-Discrimination Laws
Mandatory Reporting of Hate Crimes Statistics	
Elimination of Bias Rage or Panic Defense for Criminal Acts	RELIGIOUS REFUSAL & RELATIONSHIP RECOGNITION
Prohibiting Profiling Based on Actual or Perceived LGBTQ Status by Law Enforcement	State Religious Freedom Restoration Act
Sodomy Laws	Religious Exemptions for Professional Training/Practice
HIV/AIDS Criminalization Laws	First Amendment Defense Act
HRC.ORG/SEI. FOR FEEDBACK REGARDING A PAI No statewide law or policy Statewide	THE SEI SCORING SYSTEM, PLEASE REFER TO PAGE 28 OR VIS RTICULAR STATE'S SCORECARD, PLEASE EMAIL SEI@HRC.ORG.
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	entity only orientation and gender identity

YOUTH LAWS HEALTH & SAFETY LAWS LGBTQ Non-Discrimination Protections in Anti-Bullying Laws \Box **ACA** Exchanges Enumerated Categories in Law Enumerated Model Policy Transgender Healthcare Coverage Alternative Discipline Ban on Insurance Exclusions for Trans Healthcare Cyberbullying Transgender Healthcare Inclusion in State Medicaid School Suicide Prevention Policies Required Trans Inclusive Health Benefits Transgender Inclusion in Sports for State Employees Name and Gender Marker Updates Protection from Conversion Therapy on Identification Documents Laws to Address LGBTQ Youth Homelessness Driver's Licenses Birth Certificates LGBTQ Inclusive Sex Education Laws Health Data Collection LGBTQ Inclusive Juvenile Justice Policies BRFSS Inequality in Age of Consent for YRBSS Same-Sex Couples School Laws that Criminalize Youth All-Gender Single Occupancy Facilities Anti-Bullying Laws that Laws Prohibiting Transgender People from Prohibit Enumeration Receiving Appropriate ID Transgender Exclusions in State Laws that Restrict Inclusion of LGBTQ Topics in Schools Medicaid Coverage **ANNUAL PROGRESS GOOD BILLS INTRODUCED BAD BILLS INTRODUCED** GOOD LAWS PASSED (CUMULATIVE) 5 3 2

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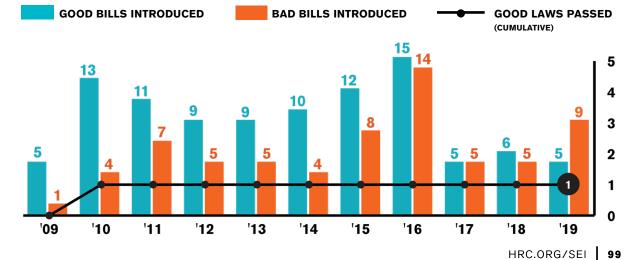
MISSOURI

HIGH PRIORITY TO ACHIEVE BASIC EQUALITY

PARENTING LAWS	NON-DISCRIMINATION LAWS
Second Parent Adoption	Employment
Surrogacy Laws	Housing
Foster Care Non-Discrimination	Public Accommodations
Foster Parent Training Required	Education
Parental Presumption for Same-Sex Couples	Adoption
Consent to Inseminate	Foster Care
De Facto Parent Recognition	Insurance
Prohibition of Surrogacy	Credit
Laws Permitting Discrimination in	Jury Selection
Adoption/Foster Placement	Colleges & Universities
HATE CRIMES &	Non-Discrimination Policy for State Employees
CRIMINAL JUSTICE LAWS	Restrictions on Municipal Protections
Enumerated Hate Crimes Laws	Religious Exemptions in State Non-Discrimination Laws
Mandatory Reporting of Hate Crimes Statistics	
Elimination of Bias Rage or Panic Defense for Criminal Acts	RELIGIOUS REFUSAL & RELATIONSHIP RECOGNITION
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YOUTH LAWS HEALTH & SAFETY LAWS LGBTQ Non-Discrimination Protections in Anti-Bullying Laws **ACA** Exchanges Enumerated Categories in Law Enumerated Model Policy Transgender Healthcare Coverage Alternative Discipline Ban on Insurance Exclusions for Trans Healthcare Cyberbullying Transgender Healthcare Inclusion in State Medicaid School Suicide Prevention Policies Required Trans Inclusive Health Benefits Transgender Inclusion in Sports for State Employees Name and Gender Marker Updates Protection from Conversion Therapy on Identification Documents Laws to Address LGBTQ Youth Homelessness Driver's Licenses Birth Certificates LGBTQ Inclusive Sex Education Laws Health Data Collection LGBTQ Inclusive Juvenile Justice Policies BRFSS Inequality in Age of Consent for YRBSS Same-Sex Couples School Laws that Criminalize Youth All-Gender Single Occupancy Facilities Anti-Bullying Laws that Laws Prohibiting Transgender People from Prohibit Enumeration Receiving Appropriate ID Transgender Exclusions in State Laws that Restrict Inclusion of LGBTQ Topics in Schools Medicaid Coverage

ANNUAL PROGRESS



MONTANA

HIGH PRIORITY TO ACHIEVE BASIC EQUALITY

PARENTING LAWS	NON-DISCRIMINATION LAWS
Second Parent Adoption	Employment
Surrogacy Laws	Housing
Foster Care Non-Discrimination	Public Accommodations
Foster Parent Training Required	Education
Parental Presumption for Same-Sex Couples	Adoption
Consent to Inseminate	Foster Care
De Facto Parent Recognition	Insurance
Prohibition of Surrogacy	Credit
Laws Permitting Discrimination in	Jury Selection
Adoption/Foster Placement	Colleges & Universities
HATE CRIMES &	Non-Discrimination Policy for State Employees
CRIMINAL JUSTICE LAWS	Restrictions on Municipal Protections
Enumerated Hate Crimes Laws	Religious Exemptions in State Non-Discrimination Laws
Mandatory Reporting of Hate Crimes Statistics	
Elimination of Bias Rage or Panic Defense for Criminal Acts	RELIGIOUS REFUSAL & RELATIONSHIP RECOGNITION
Prohibiting Profiling Based on Actual or Perceived LGBTQ Status by Law Enforcement	State Religious Freedom Restoration Act
Sodomy Laws	Religious Exemptions for Professional Training/Practice
HIV/AIDS Criminalization Laws	First Amendment Defense Act
HRC.ORG/SEI. FOR FEEDBACK REGARDING A PAR No statewide law or policy Statewide sexual orie Statewide law or policy present	THE SEI SCORING SYSTEM, PLEASE REFER TO PAGE 28 OR VISIT RTICULAR STATE'S SCORECARD, PLEASE EMAIL SEI@HRC.ORG. Iaw or policy for notation only No statewide law or policy for sexual orientation or gender identity
	law or policy for sexual orientation and gender identity

YOUTH LAWS HEALTH & SAFETY LAWS LGBTQ Non-Discrimination Protections in Anti-Bullying Laws \Box **ACA** Exchanges Enumerated Categories in Law Enumerated Model Policy Transgender Healthcare Coverage Alternative Discipline Ban on Insurance Exclusions for Trans Healthcare Cyberbullying Transgender Healthcare Inclusion in State Medicaid School Suicide Prevention Policies Required Trans Inclusive Health Benefits Transgender Inclusion in Sports for State Employees Name and Gender Marker Updates Protection from Conversion Therapy on Identification Documents Laws to Address LGBTQ Youth Homelessness Driver's Licenses Birth Certificates LGBTQ Inclusive Sex Education Laws Health Data Collection LGBTQ Inclusive Juvenile Justice Policies BRFSS Inequality in Age of Consent for YRBSS Same-Sex Couples School Laws that Criminalize Youth All-Gender Single Occupancy Facilities Anti-Bullying Laws that Laws Prohibiting Transgender People from Prohibit Enumeration Receiving Appropriate ID Transgender Exclusions in State Laws that Restrict Inclusion of LGBTQ Topics in Schools Medicaid Coverage **ANNUAL PROGRESS GOOD BILLS INTRODUCED BAD BILLS INTRODUCED** GOOD LAWS PASSED (CUMULATIVE) 5 3 2 0 '16 '18 '12 '15 '17 '19 '10 '11 '13

NEBRASKA

HIGH PRIORITY TO ACHIEVE BASIC EQUALITY

PARENTING LAWS	NON-DISCRIMINATION LAWS
Second Parent Adoption	Employment
Surrogacy Laws	Housing
Foster Care Non-Discrimination	Public Accommodations
Foster Parent Training Required	Education
Parental Presumption for Same-Sex Couples	Adoption
Consent to Inseminate	Foster Care
De Facto Parent Recognition	Insurance
Prohibition of Surrogacy	Credit
Laws Permitting Discrimination in	Jury Selection
Adoption/Foster Placement	Colleges & Universities
HATE CRIMES &	Non-Discrimination Policy for State Employees
CRIMINAL JUSTICE LAWS	Restrictions on Municipal Protections
Enumerated Hate Crimes Laws	Religious Exemptions in State Non-Discrimination Laws
Mandatory Reporting of Hate Crimes Statistics	
Elimination of Bias Rage or Panic Defense for Criminal Acts	RELIGIOUS REFUSAL & RELATIONSHIP RECOGNITION
Prohibiting Profiling Based on Actual or Perceived LGBTQ Status by Law Enforcement	State Religious Freedom Restoration Act
Sodomy Laws	Religious Exemptions for Professional Training/Practice
HIV/AIDS Criminalization Laws	First Amendment Defense Act
HRC.ORG/SEI. FOR FEEDBACK REGARDING A No statewide law or policy Statew	DR THE SEI SCORING SYSTEM, PLEASE REFER TO PAGE 28 OR VISIT PARTICULAR STATE'S SCORECARD, PLEASE EMAIL SEI@HRC.ORG. No statewide law or policy for orientation only No statewide law or policy for sexual orientation or gender identity
Statew	ide law or policy for identity only Statewide law or policy for both sexual orientation and gender identity

YOUTH LAWS HEALTH & SAFETY LAWS LGBTQ Non-Discrimination Protections in Anti-Bullying Laws \Box **ACA** Exchanges Enumerated Categories in Law Enumerated Model Policy Transgender Healthcare Coverage Alternative Discipline Ban on Insurance Exclusions for Trans Healthcare Cyberbullying Transgender Healthcare Inclusion in State Medicaid School Suicide Prevention Policies Required Trans Inclusive Health Benefits Transgender Inclusion in Sports for State Employees Name and Gender Marker Updates Protection from Conversion Therapy on Identification Documents Laws to Address LGBTQ Youth Homelessness Driver's Licenses Birth Certificates LGBTQ Inclusive Sex Education Laws Health Data Collection LGBTQ Inclusive Juvenile Justice Policies BRFSS Inequality in Age of Consent for YRBSS Same-Sex Couples School Laws that Criminalize Youth All-Gender Single Occupancy Facilities Anti-Bullying Laws that Laws Prohibiting Transgender People from Prohibit Enumeration Receiving Appropriate ID Transgender Exclusions in State Laws that Restrict Inclusion of LGBTQ Topics in Schools Medicaid Coverage **ANNUAL PROGRESS GOOD BILLS INTRODUCED BAD BILLS INTRODUCED** GOOD LAWS PASSED (CUMULATIVE)

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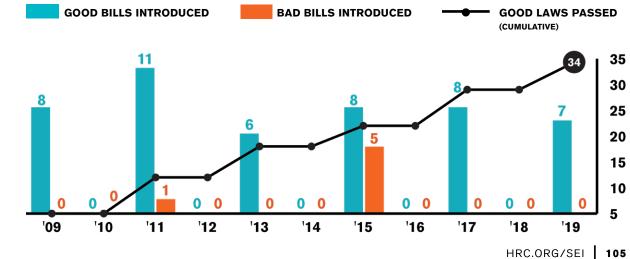
WORKING TOWARD INNOVATIVE EQUALITY

PARENTING LAWS	NON-DISCRIMINATION LAWS	
Second Parent Adoption	Employment	
Surrogacy Laws	Housing	
Foster Care Non-Discrimination	Public Accommodations	
Foster Parent Training Required	Education	
Parental Presumption for Same-Sex Couples	Adoption	Ι
Consent to Inseminate	Foster Care	
De Facto Parent Recognition	Insurance	Ι
Prohibition of Surrogacy	Credit	
Laws Permitting Discrimination in	Jury Selection	
Adoption/Foster Placement	Colleges & Universities	
HATE CRIMES &	Non-Discrimination Policy for State Employees	
CRIMINAL JUSTICE LAWS	Restrictions on Municipal Protections	
Enumerated Hate Crimes Laws	Religious Exemptions in State Non-Discrimination Laws	Ι
Mandatory Reporting of Hate Crimes Statistics		
Elimination of Bias Rage or Panic Defense for Criminal Acts	RELIGIOUS REFUSAL & RELATIONSHIP RECOGNITION	
Prohibiting Profiling Based on Actual or Perceived LGBTQ Status by Law Enforcement	State Religious Freedom Restoration Act	
Sodomy Laws	Religious Exemptions for Professional Training/Practice	
HIV/AIDS Criminalization Laws	First Amendment Defense Act	
HRC.ORG/SEI. FOR FEEDBACK REGARDING A PAR	THE SEI SCORING SYSTEM, PLEASE REFER TO PAGE 28 OR VERTICULAR STATE'S SCORECARD, PLEASE EMAIL SEI@HRC.ORG. Iaw or policy for No statewide law or policy for	
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HEALTH & SAFETY LAWS LGBTQ Non-Discrimination Protections in Anti-Bullying Laws **ACA** Exchanges Enumerated Categories in Law Enumerated Model Policy Transgender Healthcare Coverage Alternative Discipline Ban on Insurance Exclusions for Trans Healthcare Cyberbullying Transgender Healthcare Inclusion in State Medicaid School Suicide Prevention Policies Required Trans Inclusive Health Benefits Transgender Inclusion in Sports for State Employees Name and Gender Marker Updates Protection from Conversion Therapy on Identification Documents Laws to Address LGBTQ Youth Homelessness Driver's Licenses Birth Certificates LGBTQ Inclusive Sex Education Laws Health Data Collection LGBTQ Inclusive Juvenile Justice Policies BRFSS Inequality in Age of Consent for YRBSS Same-Sex Couples School Laws that Criminalize Youth All-Gender Single Occupancy Facilities Anti-Bullying Laws that Laws Prohibiting Transgender People from Prohibit Enumeration Receiving Appropriate ID Laws that Restrict Inclusion of Transgender Exclusions in State LGBTQ Topics in Schools Medicaid Coverage

ANNUAL PROGRESS

YOUTH LAWS



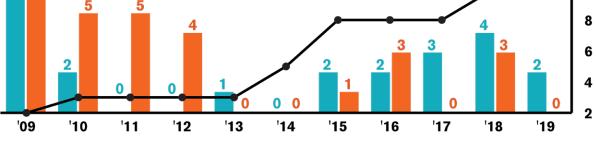
NEW HAMPSHIRE

SOLIDIFYING EQUALITY

PARENTING LAWS	NON-DISCRIMINATION LAWS
Second Parent Adoption	Employment
Surrogacy Laws	Housing
Foster Care Non-Discrimination	Public Accommodations
Foster Parent Training Required	Education
Parental Presumption for Same-Sex Couples	Adoption
Consent to Inseminate	Foster Care
De Facto Parent Recognition	Insurance
Prohibition of Surrogacy	Credit
Laws Permitting Discrimination in	Jury Selection
Adoption/Foster Placement	Colleges & Universities
HATE CRIMES &	Non-Discrimination Policy for State Employees
CRIMINAL JUSTICE LAWS	Restrictions on Municipal Protections
Enumerated Hate Crimes Laws	Religious Exemptions in State Non-Discrimination Laws
Mandatory Reporting of Hate Crimes Statistics	
Elimination of Bias Rage or Panic Defense for Criminal Acts	RELIGIOUS REFUSAL & RELATIONSHIP RECOGNITION
Prohibiting Profiling Based on Actual or Perceived LGBTQ Status by Law Enforcement	State Religious Freedom Restoration Act
Sodomy Laws	Religious Exemptions for Professional
HIV/AIDS Criminalization Laws	Training/Practice First Amendment Defense Act
	SEI SCORING SYSTEM, PLEASE REFER TO PAGE 28 OR VISITULAR STATE'S SCORECARD, PLEASE EMAIL SEI@HRC.ORG .
☐ No statewide law or policy ☐ Statewide law	
Statewide law or policy present Not Applicable Statewide law gender identity	or policy for Statewide law or policy for both sexua

YOUTH LAWS HEALTH & SAFETY LAWS LGBTQ Non-Discrimination Protections in Anti-Bullying Laws **ACA** Exchanges Enumerated Categories in Law Enumerated Model Policy Transgender Healthcare Coverage Alternative Discipline Ban on Insurance Exclusions for Trans Healthcare Cyberbullying Transgender Healthcare Inclusion in State Medicaid School Suicide Prevention Policies Required Trans Inclusive Health Benefits Transgender Inclusion in Sports for State Employees Name and Gender Marker Updates Protection from Conversion Therapy on Identification Documents Laws to Address LGBTQ Youth Homelessness Driver's Licenses Birth Certificates LGBTQ Inclusive Sex Education Laws Health Data Collection LGBTQ Inclusive Juvenile Justice Policies BRFSS Inequality in Age of Consent for YRBSS Same-Sex Couples School Laws that Criminalize Youth All-Gender Single Occupancy Facilities Anti-Bullying Laws that Laws Prohibiting Transgender People from Prohibit Enumeration Receiving Appropriate ID Transgender Exclusions in State Laws that Restrict Inclusion of LGBTQ Topics in Schools Medicaid Coverage **ANNUAL PROGRESS GOOD BILLS INTRODUCED BAD BILLS INTRODUCED** GOOD LAWS PASSED





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NEW JERSEY

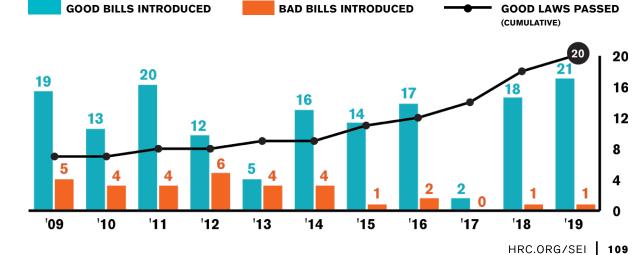
WORKING TOWARD INNOVATIVE EQUALITY

PARENTING LAWS	NON-DISCRIMINATION LAWS
Second Parent Adoption	Employment
Surrogacy Laws	Housing
Foster Care Non-Discrimination	Public Accommodations
Foster Parent Training Required	Education
Parental Presumption for Same-Sex Couples	Adoption
Consent to Inseminate	Foster Care
De Facto Parent Recognition	Insurance
Prohibition of Surrogacy	Credit
Laws Permitting Discrimination in	Jury Selection
Adoption/Foster Placement	Colleges & Universities
HATE CRIMES &	Non-Discrimination Policy for State Employees
CRIMINAL JUSTICE LAWS	Restrictions on Municipal Protections
Enumerated Hate Crimes Laws	Religious Exemptions in State Non-Discrimination Laws
Mandatory Reporting of Hate Crimes Statistics	
Elimination of Bias Rage or Panic Defense for Criminal Acts	RELIGIOUS REFUSAL & RELATIONSHIP RECOGNITION
Prohibiting Profiling Based on Actual or Perceived LGBTQ Status by Law Enforcement	State Religious Freedom Restoration Act
Sodomy Laws	Religious Exemptions for Professional Training/Practice
HIV/AIDS Criminalization Laws	First Amendment Defense Act
HRC.ORG/SEI. FOR FEEDBACK REGARDING A PAR No statewide law or policy Statewide	THE SEI SCORING SYSTEM, PLEASE REFER TO PAGE 28 OR VISIT PRICULAR STATE'S SCORECARD, PLEASE EMAIL SEI@HRC.ORG. No statewide law or policy for notation only sexual orientation or gender identity
	law or policy for ntity only Statewide law or policy for both sexual orientation and gender identity

LGBTQ Non-Discrimination Protections in Anti-Bullying Laws **ACA** Exchanges Enumerated Categories in Law Enumerated Model Policy Transgender Healthcare Coverage Alternative Discipline Ban on Insurance Exclusions for Trans Healthcare Cyberbullying Transgender Healthcare Inclusion in State Medicaid School Suicide Prevention Policies Required Trans Inclusive Health Benefits Transgender Inclusion in Sports for State Employees Name and Gender Marker Updates Protection from Conversion Therapy on Identification Documents Laws to Address LGBTQ Youth Homelessness Driver's Licenses Birth Certificates LGBTQ Inclusive Sex Education Laws Health Data Collection LGBTQ Inclusive Juvenile Justice Policies BRFSS Inequality in Age of Consent for YRBSS Same-Sex Couples School Laws that Criminalize Youth All-Gender Single Occupancy Facilities Anti-Bullying Laws that Laws Prohibiting Transgender People from Prohibit Enumeration Receiving Appropriate ID Transgender Exclusions in State Laws that Restrict Inclusion of LGBTQ Topics in Schools Medicaid Coverage

ANNUAL PROGRESS

YOUTH LAWS



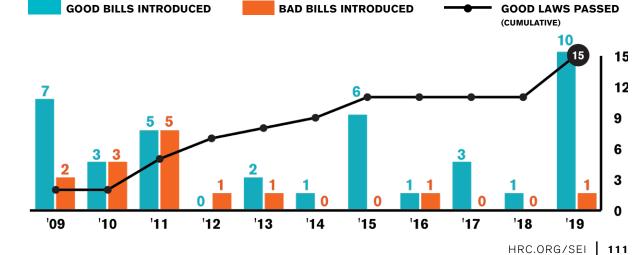
NEW MEXICO

WORKING TOWARD INNOVATIVE EQUALITY

PARENTING LAWS	NON-DISCRIMINATION LAWS
Second Parent Adoption	Employment
Surrogacy Laws	Housing
Foster Care Non-Discrimination	Public Accommodations
Foster Parent Training Required	Education
Parental Presumption for Same-Sex Couples	Adoption
Consent to Inseminate	Foster Care
De Facto Parent Recognition	Insurance
Prohibition of Surrogacy	Credit
Laws Permitting Discrimination in	Jury Selection
Adoption/Foster Placement	Colleges & Universities
HATE CRIMES &	Non-Discrimination Policy for State Employees
CRIMINAL JUSTICE LAWS	Restrictions on Municipal Protections
Enumerated Hate Crimes Laws	Religious Exemptions in State Non-Discrimination Laws
Mandatory Reporting of Hate Crimes Statistics	DELICIOUS DEFLICAL ®
Elimination of Bias Rage or Panic Defense for Criminal Acts	RELIGIOUS REFUSAL & RELATIONSHIP RECOGNITION
Prohibiting Profiling Based on Actual or Perceived LGBTQ Status by Law Enforcement	State Religious Freedom Restoration Act
Sodomy Laws	Religious Exemptions for Professional Training/Practice
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Statewide law or policy present Statewide Statewide	law or policy for notation only No statewide law or policy for sexual orientation or gender identity law or policy for Statewide law or policy for both sexual
Not Applicable gender ide	entity only orientation and gender identity

YOUTH LAWS HEALTH & SAFETY LAWS LGBTQ Non-Discrimination Protections in Anti-Bullying Laws \Box **ACA** Exchanges Enumerated Categories in Law Enumerated Model Policy Transgender Healthcare Coverage Alternative Discipline Ban on Insurance Exclusions for Trans Healthcare Cyberbullying Transgender Healthcare Inclusion in State Medicaid School Suicide Prevention Policies Required Trans Inclusive Health Benefits Transgender Inclusion in Sports for State Employees Name and Gender Marker Updates Protection from Conversion Therapy on Identification Documents Laws to Address LGBTQ Youth Homelessness Driver's Licenses Birth Certificates LGBTQ Inclusive Sex Education Laws Health Data Collection LGBTQ Inclusive Juvenile Justice Policies BRFSS Inequality in Age of Consent for YRBSS Same-Sex Couples School Laws that Criminalize Youth All-Gender Single Occupancy Facilities Anti-Bullying Laws that Laws Prohibiting Transgender People from Prohibit Enumeration Receiving Appropriate ID Transgender Exclusions in State Laws that Restrict Inclusion of LGBTQ Topics in Schools Medicaid Coverage **ANNUAL PROGRESS**



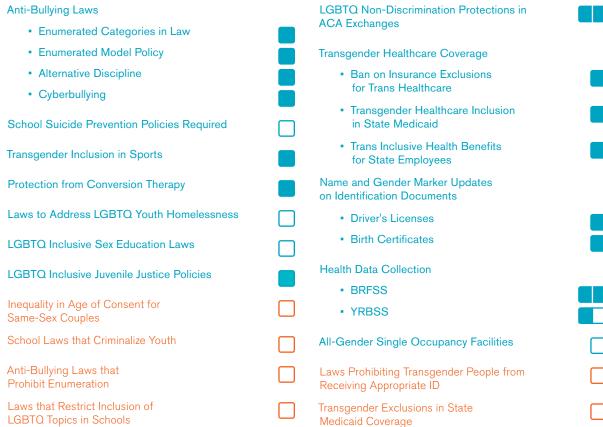


NEW YORK

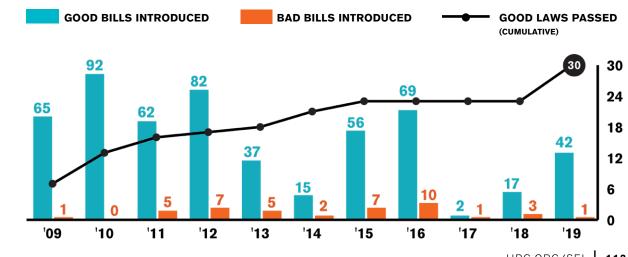
WORKING TOWARD INNOVATIVE EQUALITY

PARENTING LAWS	NON-DISCRIMINATION LAWS
Second Parent Adoption	Employment
Surrogacy Laws	Housing
Foster Care Non-Discrimination	Public Accommodations
Foster Parent Training Required	Education
Parental Presumption for Same-Sex Couples	Adoption
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HATE CRIMES &	Non-Discrimination Policy for State Employees
CRIMINAL JUSTICE LAWS	Restrictions on Municipal Protections
Enumerated Hate Crimes Laws	Religious Exemptions in State Non-Discrimination Laws
Mandatory Reporting of Hate Crimes Statistics	
Elimination of Bias Rage or Panic Defense for Criminal Acts	RELIGIOUS REFUSAL & RELATIONSHIP RECOGNITION
Prohibiting Profiling Based on Actual or Perceived LGBTQ Status by Law Enforcement	State Religious Freedom Restoration Act
Sodomy Laws	Religious Exemptions for Professional Training/Practice
HIV/AIDS Criminalization Laws	First Amendment Defense Act
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YOUTH LAWS HEALTH & SAFETY LAWS LGBTQ Non-Discrimination Protections in



ANNUAL PROGRESS



NORTH CAROLINA

HIGH PRIORITY TO ACHIEVE BASIC EQUALITY

PARENTING LAWS	NON-DISCRIMINATION LAWS	,
Second Parent Adoption	Employment	
Surrogacy Laws	Housing	
Foster Care Non-Discrimination	Public Accommodations	
Foster Parent Training Required	Education	
Parental Presumption for Same-Sex Couples	Adoption	
Consent to Inseminate	Foster Care	
De Facto Parent Recognition	Insurance	
Prohibition of Surrogacy	Credit	
Laws Permitting Discrimination in	Jury Selection	
Adoption/Foster Placement	Colleges & Universities	
HATE CRIMES &	Non-Discrimination Policy for State Employees	
CRIMINAL JUSTICE LAWS	Restrictions on Municipal Protections	
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YOUTH LAWS HEALTH & SAFETY LAWS LGBTQ Non-Discrimination Protections in Anti-Bullying Laws \Box **ACA** Exchanges Enumerated Categories in Law Enumerated Model Policy Transgender Healthcare Coverage Alternative Discipline Ban on Insurance Exclusions for Trans Healthcare Cyberbullying Transgender Healthcare Inclusion in State Medicaid School Suicide Prevention Policies Required Trans Inclusive Health Benefits Transgender Inclusion in Sports for State Employees Name and Gender Marker Updates Protection from Conversion Therapy on Identification Documents Laws to Address LGBTQ Youth Homelessness Driver's Licenses Birth Certificates LGBTQ Inclusive Sex Education Laws Health Data Collection LGBTQ Inclusive Juvenile Justice Policies BRFSS Inequality in Age of Consent for YRBSS Same-Sex Couples School Laws that Criminalize Youth All-Gender Single Occupancy Facilities Anti-Bullying Laws that Laws Prohibiting Transgender People from Prohibit Enumeration Receiving Appropriate ID Transgender Exclusions in State Laws that Restrict Inclusion of LGBTQ Topics in Schools Medicaid Coverage **ANNUAL PROGRESS GOOD BILLS INTRODUCED BAD BILLS INTRODUCED** GOOD LAWS PASSED (CUMULATIVE) 5 2 0 0

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NORTH DAKOTA

HIGH PRIORITY TO ACHIEVE BASIC EQUALITY

PARENTING LAWS	NON-DISCRIMINATION LAWS	
Second Parent Adoption	Employment	
Surrogacy Laws	Housing	
Foster Care Non-Discrimination	Public Accommodations	
Foster Parent Training Required	Education	
Parental Presumption for Same-Sex Couples	Adoption	
Consent to Inseminate	Foster Care	
De Facto Parent Recognition	Insurance	
Prohibition of Surrogacy	Credit	
Laws Permitting Discrimination in	Jury Selection	
Adoption/Foster Placement	Colleges & Universities	
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CRIMINAL JUSTICE LAWS	Restrictions on Municipal Protections	
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Sodomy Laws	Religious Exemptions for Professional Training/Practice	
HIV/AIDS Criminalization Laws	First Amendment Defense Act	
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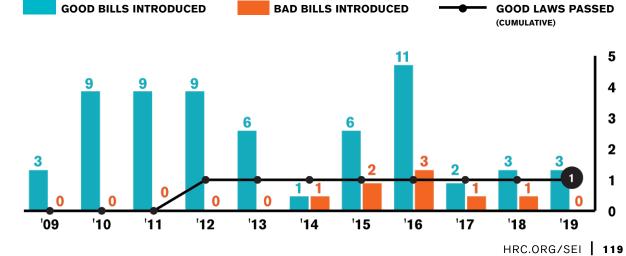
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HIGH PRIORITY TO ACHIEVE BASIC EQUALITY

PARENTING LAWS	NON-DISCRIMINATION LAWS
Second Parent Adoption	Employment
Surrogacy Laws	Housing
Foster Care Non-Discrimination	Public Accommodations
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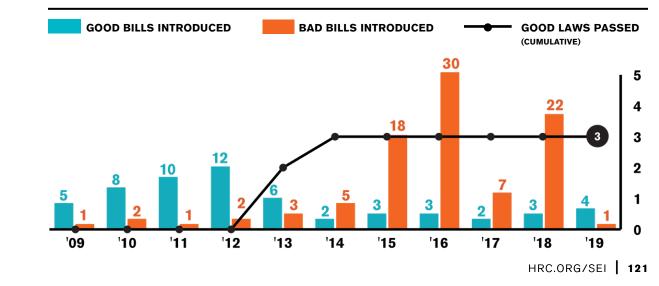
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Religious Freedom Restoration Act	
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LGBTQ Non-Discrimination Protections in Anti-Bullying Laws **ACA** Exchanges Enumerated Categories in Law Enumerated Model Policy Transgender Healthcare Coverage Alternative Discipline Ban on Insurance Exclusions for Trans Healthcare Cyberbullying Transgender Healthcare Inclusion in State Medicaid School Suicide Prevention Policies Required Trans Inclusive Health Benefits Transgender Inclusion in Sports for State Employees Name and Gender Marker Updates Protection from Conversion Therapy on Identification Documents Laws to Address LGBTQ Youth Homelessness Driver's Licenses Birth Certificates LGBTQ Inclusive Sex Education Laws Health Data Collection LGBTQ Inclusive Juvenile Justice Policies BRFSS Inequality in Age of Consent for YRBSS Same-Sex Couples School Laws that Criminalize Youth All-Gender Single Occupancy Facilities Anti-Bullying Laws that Laws Prohibiting Transgender People from Prohibit Enumeration Receiving Appropriate ID Transgender Exclusions in State Laws that Restrict Inclusion of LGBTQ Topics in Schools Medicaid Coverage

ANNUAL PROGRESS

YOUTH LAWS

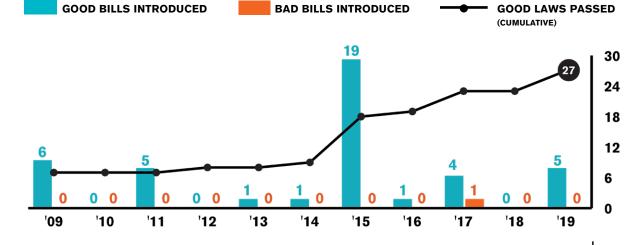


OREGON

WORKING TOWARD INNOVATIVE EQUALITY

NON-DISCRIMINATION LAWS
Employment
Housing
Public Accommodations
Education
Adoption
Foster Care
Insurance
Credit
Jury Selection
Colleges & Universities
Non-Discrimination Policy for State Employees
Restrictions on Municipal Protections
Religious Exemptions in State Non-Discrimination Laws
RELIGIOUS REFUSAL & RELATIONSHIP RECOGNITION
State Religious Freedom Restoration Act
Religious Exemptions for Professional Training/Practice
First Amendment Defense Act
THE SEI SCORING SYSTEM, PLEASE REFER TO PAGE 28 OR VISI'RTICULAR STATE'S SCORECARD, PLEASE EMAIL SEI@HRC.ORG.
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PENNSYLVANIA

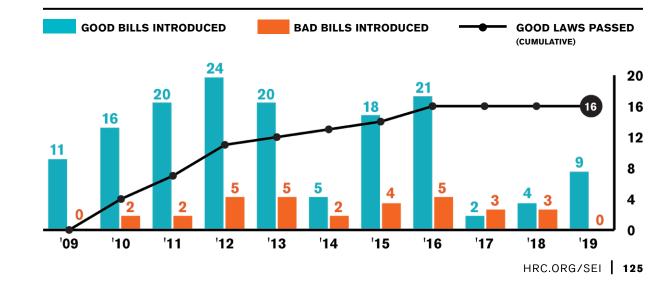
HIGH PRIORITY TO ACHIEVE BASIC EQUALITY

Second Parent Adoption	Employment
Surrogacy Laws	Housing
Foster Care Non-Discrimination	Public Accommodations
Foster Parent Training Required	Education
Parental Presumption for Same-Sex Couples	Adoption
Consent to Inseminate	Foster Care
De Facto Parent Recognition	Insurance
Prohibition of Surrogacy	Credit
Laws Permitting Discrimination in	Jury Selection
Adoption/Foster Placement	Colleges & Universities
HATE CRIMES &	Non-Discrimination Policy for State Employees
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ANNUAL PROGRESS

YOUTH LAWS



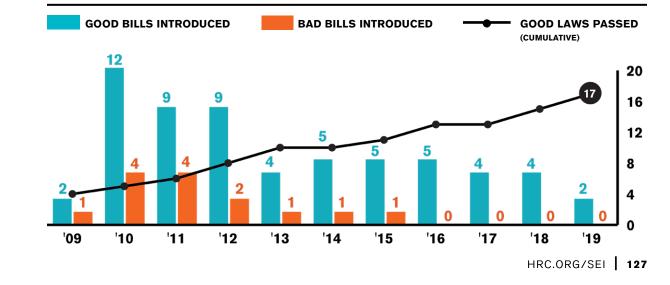
RHODE ISLAND

WORKING TOWARD INNOVATIVE EQUALITY

PARENTING LAWS	NON-DISCRIMINATION LAWS
Second Parent Adoption	Employment
Surrogacy Laws	Housing
Foster Care Non-Discrimination	Public Accommodations
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YOUTH LAWS HEALTH & SAFETY LAWS LGBTQ Non-Discrimination Protections in Anti-Bullying Laws **ACA** Exchanges Enumerated Categories in Law Enumerated Model Policy Transgender Healthcare Coverage Alternative Discipline Ban on Insurance Exclusions for Trans Healthcare Cyberbullying Transgender Healthcare Inclusion in State Medicaid School Suicide Prevention Policies Required Trans Inclusive Health Benefits Transgender Inclusion in Sports for State Employees Name and Gender Marker Updates Protection from Conversion Therapy on Identification Documents Laws to Address LGBTQ Youth Homelessness Driver's Licenses Birth Certificates LGBTQ Inclusive Sex Education Laws Health Data Collection LGBTQ Inclusive Juvenile Justice Policies BRFSS Inequality in Age of Consent for YRBSS Same-Sex Couples School Laws that Criminalize Youth All-Gender Single Occupancy Facilities Anti-Bullying Laws that Laws Prohibiting Transgender People from Prohibit Enumeration Receiving Appropriate ID Transgender Exclusions in State Laws that Restrict Inclusion of LGBTQ Topics in Schools Medicaid Coverage

ANNUAL PROGRESS



SOUTH CAROLINA

HIGH PRIORITY TO ACHIEVE BASIC EQUALITY

PARENTING LAWS	NON-DISCRIMINATION LAWS
Second Parent Adoption	Employment
Surrogacy Laws	Housing
Foster Care Non-Discrimination	Public Accommodations
Foster Parent Training Required	Education
Parental Presumption for Same-Sex Couples	Adoption
Consent to Inseminate	Foster Care
De Facto Parent Recognition	Insurance
Prohibition of Surrogacy	Credit
Laws Permitting Discrimination in	Jury Selection
Adoption/Foster Placement	Colleges & Universities
HATE CRIMES &	Non-Discrimination Policy for State Employees
CRIMINAL JUSTICE LAWS	Restrictions on Municipal Protections
Enumerated Hate Crimes Laws	Religious Exemptions in State Non-Discrimination Laws
Mandatory Reporting of Hate Crimes Statistics	_ N
Elimination of Bias Rage or Panic Defense for Criminal Acts	RELIGIOUS REFUSAL & RELATIONSHIP RECOGNITION
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Sodomy Laws	Religious Exemptions for Professional Training/Practice
HIV/AIDS Criminalization Laws	First Amendment Defense Act
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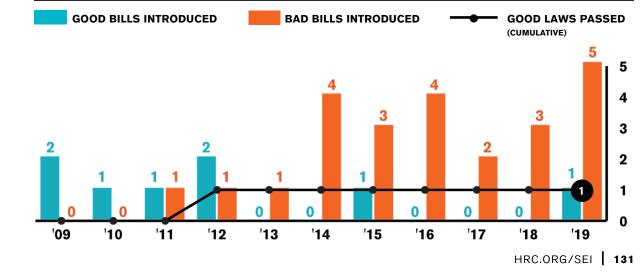
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SOUTH DAKOTA

HIGH PRIORITY TO ACHIEVE BASIC EQUALITY

PARENTING LAWS	NON-DISCRIMINATION LAWS	
Second Parent Adoption	Employment	
Surrogacy Laws	Housing	
Foster Care Non-Discrimination	Public Accommodations	
Foster Parent Training Required	Education	
Parental Presumption for Same-Sex Couples	Adoption	
Consent to Inseminate	Foster Care	
De Facto Parent Recognition	Insurance	
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Laws Permitting Discrimination in	Jury Selection	
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YOUTH LAWS HEALTH & SAFETY LAWS LGBTQ Non-Discrimination Protections in Anti-Bullying Laws \Box **ACA** Exchanges Enumerated Categories in Law Enumerated Model Policy Transgender Healthcare Coverage Alternative Discipline Ban on Insurance Exclusions for Trans Healthcare Cyberbullying Transgender Healthcare Inclusion in State Medicaid School Suicide Prevention Policies Required Trans Inclusive Health Benefits Transgender Inclusion in Sports for State Employees Name and Gender Marker Updates Protection from Conversion Therapy on Identification Documents Laws to Address LGBTQ Youth Homelessness Driver's Licenses Birth Certificates LGBTQ Inclusive Sex Education Laws Health Data Collection LGBTQ Inclusive Juvenile Justice Policies BRFSS Inequality in Age of Consent for YRBSS Same-Sex Couples School Laws that Criminalize Youth All-Gender Single Occupancy Facilities Anti-Bullying Laws that Laws Prohibiting Transgender People from Prohibit Enumeration Receiving Appropriate ID Transgender Exclusions in State Laws that Restrict Inclusion of LGBTQ Topics in Schools Medicaid Coverage **ANNUAL PROGRESS**



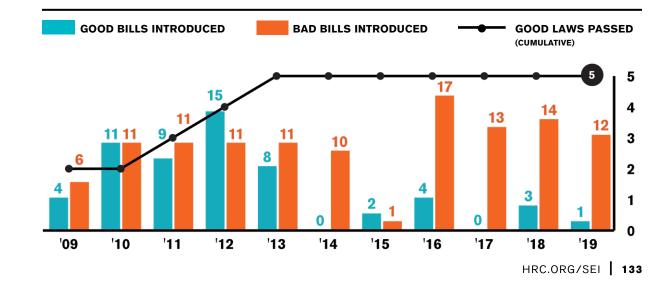
TENNESSEE

HIGH PRIORITY TO ACHIEVE BASIC EQUALITY

PARENTING LAWS	NON-DISCRIMINATION LAWS
Second Parent Adoption	Employment
Surrogacy Laws	Housing
Foster Care Non-Discrimination	Public Accommodations
Foster Parent Training Required	Education
Parental Presumption for Same-Sex Couples [Adoption
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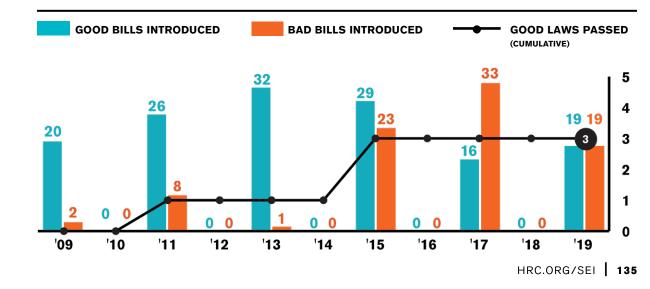
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HIGH PRIORITY TO ACHIEVE BASIC EQUALITY

PARENTING LAWS	NON-DISCRIMINATION LAWS
Second Parent Adoption	Employment
Surrogacy Laws	Housing
Foster Care Non-Discrimination	Public Accommodations
Foster Parent Training Required	Education
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De Facto Parent Recognition	Insurance
Prohibition of Surrogacy	Credit
Laws Permitting Discrimination in	Jury Selection
Adoption/Foster Placement	Colleges & Universities
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ANNUAL PROGRESS





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Adoption/Foster Placement	Colleges & Universities
HATE CRIMES &	Non-Discrimination Policy for State Employees
CRIMINAL JUSTICE LAWS	Restrictions on Municipal Protections
Enumerated Hate Crimes Laws	Religious Exemptions in State Non-Discrimination Laws
Mandatory Reporting of Hate Crimes Statistics	
Elimination of Bias Rage or Panic Defense for Criminal Acts	RELIGIOUS REFUSAL & RELATIONSHIP RECOGNITION
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Sodomy Laws	Religious Exemptions for Professional Training/Practice
HIV/AIDS Criminalization Laws	First Amendment Defense Act
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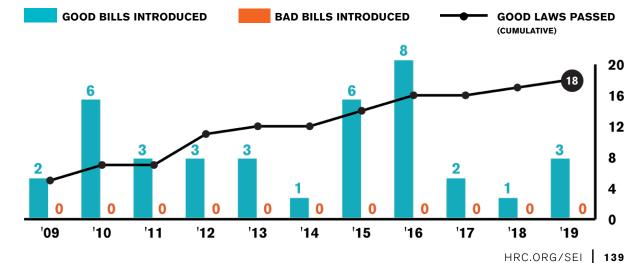
VERMONT

WORKING TOWARD INNOVATIVE EQUALITY

PARENTING LAWS	NON-DISCRIMINATION LAWS
Second Parent Adoption	Employment
Surrogacy Laws	Housing
Foster Care Non-Discrimination	Public Accommodations
Foster Parent Training Required	Education
Parental Presumption for Same-Sex Couples	Adoption
Consent to Inseminate	Foster Care
De Facto Parent Recognition	Insurance
Prohibition of Surrogacy	Credit
Laws Permitting Discrimination in	Jury Selection
Adoption/Foster Placement	Colleges & Universities
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ANNUAL PROGRESS



VIRGINIA

HIGH PRIORITY TO ACHIEVE BASIC EQUALITY

PARENTING LAWS	NON-DISCRIMINATION LAWS
Second Parent Adoption	Employment
Surrogacy Laws	Housing
Foster Care Non-Discrimination	Public Accommodations
Foster Parent Training Required	Education
Parental Presumption for Same-Sex Couples	Adoption
Consent to Inseminate	Foster Care
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Laws Permitting Discrimination in	Jury Selection
Adoption/Foster Placement	Colleges & Universities
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WASHINGTON

WORKING TOWARD INNOVATIVE EQUALITY

PARENTING LAWS NON-DISCRIMINATION LAWS Second Parent Adoption **Employment** Housing Surrogacy Laws **Public Accommodations** Foster Care Non-Discrimination Education Foster Parent Training Required Adoption Parental Presumption for Same-Sex Couples Foster Care Consent to Inseminate Insurance De Facto Parent Recognition Credit Prohibition of Surrogacy Jury Selection Laws Permitting Discrimination in Adoption/Foster Placement Colleges & Universities Non-Discrimination Policy for State Employees **HATE CRIMES & CRIMINAL JUSTICE LAWS** Restrictions on Municipal Protections Religious Exemptions in State **Enumerated Hate Crimes Laws** Non-Discrimination Laws Mandatory Reporting of Hate Crimes Statistics **RELIGIOUS REFUSAL &** Elimination of Bias Rage or Panic Defense **RELATIONSHIP RECOGNITION** for Criminal Acts Prohibiting Profiling Based on Actual or State Religious Freedom Restoration Act Perceived LGBTQ Status by Law Enforcement Sodomy Laws Religious Exemptions for Professional Training/Practice HIV/AIDS Criminalization Laws First Amendment Defense Act FOR MORE INFORMATION ABOUT CRITERIA OR THE SEI SCORING SYSTEM, PLEASE REFER TO PAGE 28 OR VISIT HRC.ORG/SEI. FOR FEEDBACK REGARDING A PARTICULAR STATE'S SCORECARD, PLEASE EMAIL SEI@HRC.ORG. No statewide law or policy for sexual orientation or gender identity No statewide law or policy Statewide law or policy for sexual orientation only Statewide law or policy present Statewide law or policy for both sexual orientation and gender identity Statewide law or policy for Not Applicable gender identity only

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 Transgender Healthcare Inclusion in State Medicaid School Suicide Prevention Policies Required • Trans Inclusive Health Benefits Transgender Inclusion in Sports

Name and Gender Marker Updates Protection from Conversion Therapy on Identification Documents

Laws to Address LGBTQ Youth Homelessness LGBTQ Inclusive Sex Education Laws

LGBTQ Inclusive Juvenile Justice Policies

Inequality in Age of Consent for Same-Sex Couples

School Laws that Criminalize Youth

Anti-Bullying Laws that Prohibit Enumeration

YOUTH LAWS

Laws that Restrict Inclusion of LGBTQ Topics in Schools

Health Data Collection

Driver's Licenses

Birth Certificates

for State Employees

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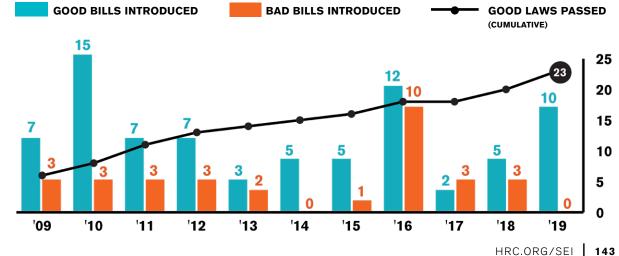
All-Gender Single Occupancy Facilities

HEALTH & SAFETY LAWS

Laws Prohibiting Transgender People from Receiving Appropriate ID

Transgender Exclusions in State Medicaid Coverage

ANNUAL PROGRESS



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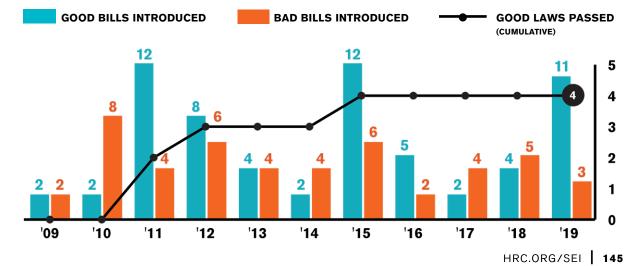
HIGH PRIORITY TO ACHIEVE BASIC EQUALITY

PARENTING LAWS	NON-DISCRIMINATION LAWS	
Second Parent Adoption	Employment	
Surrogacy Laws	Housing	
Foster Care Non-Discrimination	Public Accommodations	
Foster Parent Training Required	Education	
Parental Presumption for Same-Sex Couples	Adoption	
Consent to Inseminate	Foster Care	
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LGBTQ Non-Discrimination Protections in Anti-Bullying Laws \Box **ACA** Exchanges Enumerated Categories in Law Enumerated Model Policy Transgender Healthcare Coverage Alternative Discipline Ban on Insurance Exclusions for Trans Healthcare Cyberbullying Transgender Healthcare Inclusion in State Medicaid School Suicide Prevention Policies Required Trans Inclusive Health Benefits Transgender Inclusion in Sports for State Employees Name and Gender Marker Updates Protection from Conversion Therapy on Identification Documents Laws to Address LGBTQ Youth Homelessness Driver's Licenses Birth Certificates LGBTQ Inclusive Sex Education Laws Health Data Collection LGBTQ Inclusive Juvenile Justice Policies BRFSS Inequality in Age of Consent for YRBSS Same-Sex Couples School Laws that Criminalize Youth All-Gender Single Occupancy Facilities Anti-Bullying Laws that Laws Prohibiting Transgender People from Prohibit Enumeration Receiving Appropriate ID Transgender Exclusions in State Laws that Restrict Inclusion of LGBTQ Topics in Schools Medicaid Coverage

ANNUAL PROGRESS

YOUTH LAWS



WISCONSIN

BUILDING EQUALITY

PARENTING LAWS	NON-DISCRIMINATION LAWS
Second Parent Adoption	Employment
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HIGH PRIORITY TO ACHIEVE BASIC EQUALITY

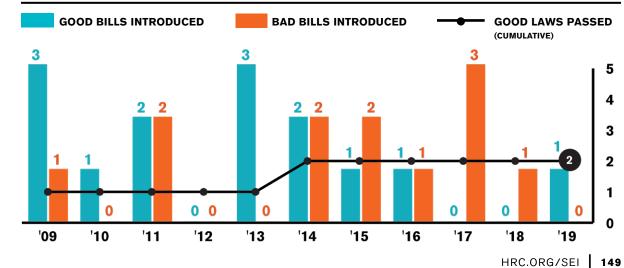
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Medicaid Coverage

ANNUAL PROGRESS

LGBTQ Topics in Schools



SCORECARD CHANGES FOR THE 2020 SEI

The legal landscape for LGBTQ equality has shifted rapidly in the past several years.

States have continued to push for LGBTQ equality beyond relationship recognition after the ruling in Obergefell v. Hodges made marriage equality the law of the land. Many are increasingly focused on passing non-discrimination laws, protecting LGBTQ youth, and expanding healthcare access for transgender people. This publication will continue to evaluate the changing landscape of law and provide the fullest picture of LGBTQ equality in the states.

The rise in religious refusal bills that have become law calls for greater attention from LGBTQ advocates. The SEI will continue to recognize various laws that fall in this category. Future editions may include more nuance if particular types of laws gain traction.

We will consider other changes to the SEI scorecard based on developments in state law over the next few years. As a general matter, we will not include an item in the SEI scorecard unless at least one state has passed a law or policy that qualifies under criteria for an item. Potential new criteria for future editions may include:

POSITIVE

- LGBTQ cultural competency training requirements for various types of professionals (doctors, mental health professionals, educators, etc.)
- Proper gender and name requirements on death certificates for transgender people
- Mandatory LGBTQ-inclusive training for law enforcement
- LGBTQ-inclusive paid leave laws
- Gender marker updates for identification documents that include a non-binary, 'X', or similar option

NEGATIVE

- Laws that restrict access to supportive student groups in public schools
- Laws that allow government officials or businesses to refuse to recognize legal marriages

ACKNOWLEDGMENTS

THE SEI TEAM

Sarah Warbelow is the legal director at the Human Rights Campaign, leading HRC's team of lawyers and fellows focused on federal, state, and municipal policy. She also coordinates HRC's advocacy efforts as amicus curiae ("friend of the court") in litigation affecting the lesbian, gay, bisexual, transgender and queer community. She received her bachelors' degrees in social relations and women's studies from Michigan State University and her master's of public policy and law degree from the University of Michigan. Warbelow is admitted to the bar of Michigan.

Courtnay Avant serves as legislative counsel at the Human Rights Campaign, focusing on federal and state advocacy. She handles a range of issues, including those related to criminal justice, voting rights, and LGBTQ youth. Courtnay received her bachelor's degree from Virginia Polytechnic Institute and law degree from the George Mason University School of Law. Courtnay is admitted to the D.C. Bar.

Colin Kutney is the senior manager of HRC's state and municipal programs and manages the State Equality Index (SEI) from start to finish. Colin's optimism and dedication to equality drives the SEI forward year after year. He coordinates the research, design, outreach, composition, and launch of the report. He is a graduate of the University at Albany in Albany, NY.

CONTRIBUTING PARTNERS

The SEI would not be complete without the time, talent, and commitment of the many folks mentioned below.

Thank you to our colleague Cathryn Oakley, who serves as HRC's state legislative director and senior counsel, for lending her expertise, guidance and good cheer.

A significant portion of the research for the SEI was conducted by HRC's 2019 McCleary law fellows. We thank them for their research and willingness to lend a hand when needed.

Every year, our press team delivers the story of state equality to the masses. Our colleagues Elliott Kozuch and Liz Halloran once again lent their talent to capture the state of LGBTQ equality in 2019. We appreciate their thoughtfulness and story-telling.

We'd also like to thank Bob Villaflor for his consultation with this year's design. The SEI's stunning design was imagined by the brilliant team at General Design Company. Soung Wiser, Lillian Ling, Lissy Essmann and Melanie Harker lent their talents with creativity and patience to make this visual wonder.

The HRC digital team, particularly Carolyn Simon and Curtis Clinch ensured that this report, plus all state scorecards, are available on the web at **hrc.org/sei**.

THE EQUALITY FEDERATION INSTITUTE

It's been our great pleasure to work in partnership with the Equality Federation Institute on this report. Members of the Equality Federation strive each day to achieve the equality measures that this report indexes, bringing state policy and advocacy expertise, grassroots organizing, and local experience to the fight for LGBTQ equality. The State Index Equality, and indeed, the tremendous gains in LGBTQ equality at the state level, would not be possible without their effort and relentless commitment. We particularly want to thank One Colorado, Freedom Oklahoma, Equality Texas, Trangender Education

Network of Texas (TENT), and Equality Maine for their contributions to this report.

Please see the next page for the logos of groups who provided feedback to make the SEI a success.

We look forward to working with you again for the 2020 SEI!

For questions or additional information, please contact **sei@hrc.org** or visit <u>www.hrc.org/sei</u>.

The State Equality Index would not have been possible without the valuable contributions made by state advocates. A particular thanks therefore goes out to the following:































Together, and with your help, we are working toward a country that can someday deliver on its fundamental promise of equality for all.







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